

Tuesday, 7 June 2011

A meeting of the **Torbay Strategic Partnership** will be held on  
**Thursday, 16 June 2011**, commencing at **3.00 pm**  
The meeting will be held in the Meadfoot Room, Town Hall, Castle Circus,  
Torquay, TQ1 3DR

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## Agenda

1. **Election of Chairman/woman.**  
To elect a Chairman/woman of the Torbay Strategic Partnership for the 2011/2012 Municipal Year.
2. **Apologies.**  
To receive any apologies.
3. **Review of Torbay Strategic Partnership Membership and Governance.** (Pages 1 - 6)  
To consider the attached report on a review of the Torbay Strategic Partnership Membership and Governance.
4. **Appointment of Vice-Chairman/woman.**  
To consider appointing a Vice-Chairman/woman of the Partnership for the forthcoming Municipal Year.
5. **Minutes.** (Pages 7 - 12)  
To confirm as a correct record the Minutes of the meeting of the Partnership held on 17 March 2011.
6. **Matters Arising from the Minutes.**  
To consider any matters arising from the Minutes of the meeting of the Partnership held on 17 March 2011.
7. **Torbay Connected Case Study.** (Pages 13 - 14)  
To receive a case study on Torbay Connected.
8. **Not in Employment, Education or Training (NEET) and Education Maintenance Allowance (EMA) Way Forward.**  
To receive a presentation on the above.
9. **Index of Deprivation 2010 Analysis.**  
To receive a presentation on the analysis of the 2010 Index of Deprivation.

- 10. Update on 'Developing the Future of the Third Sector in Torbay'.** (Pages 15 - 18)  
To consider the attached report on the above.
- 11. Reports for Noting.**  
To note the following reports:
- (a)** Torbay Infrastructure Delivery Plan. (Pages 19 - 20)  
To note the attached report which sets out details of the Torbay Infrastructure Delivery Plan.
- (b)** Ten Day Rule Reports. (Pages 21 - 50)  
To note the following reports which were considered under the ten day rule:
- (i) Report TDR/TSP/11/2011 on changes in Joint Commissioning Need (Torbay's 3<sup>rd</sup> Joint Strategic Needs Assessment (JSNA)) – Revised; and
- (ii) Report TDR/TSP/12/2011 on the Establishment of Shadow Health and Wellbeing Board and Changes to Commissioning Architecture.
- (c)** Update from Children's Trust Commissioning Board (Learning & Skills for the Future). (Pages 51 - 58)  
To note the Minutes of the meeting of the Children's Trust Commissioning Partnership (Learning and Skills for the Future) held on 10 March 2011 in line with governance arrangements.
- 12. Date of Next Meeting.**  
The next meeting of the Torbay Strategic Partnership will be held on Thursday, 15 September 2011.

### Members of the Partnership

Mayor Gordon Oliver	Torbay Council
Councillor David Thomas	Conservative Councillor
Councillor Steve Darling	Liberal Democrat Councillor
Carol Tozer	Learning & Skills for the Future - Children's Trust SCP
Anthony Farnsworth	Torbay Care Trust
Stephen Criddle	Further Education
Dave Hodgetts	Community Partnerships
Rose Sanders	Stronger & Healthier Communities SCP and Third Sector Lead, Voluntary and Community Services Torbay
Steve West	Devon and Somerset Fire and Rescue Service
Simon Wilson	Torbay Development Agency Ltd
Steve Swani	Devon and Cornwall Police

Julian Tuck

Housing Partnership

**Observers**

Councillor John Thomas

Overview and Scrutiny Co-ordinator

Councillor Jackie Stockman

Brixham Town Council

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## Review of Torbay Strategic Partnership Membership and Governance

### Torbay Strategic Partnership

#### 1. What are we trying to achieve for our communities?

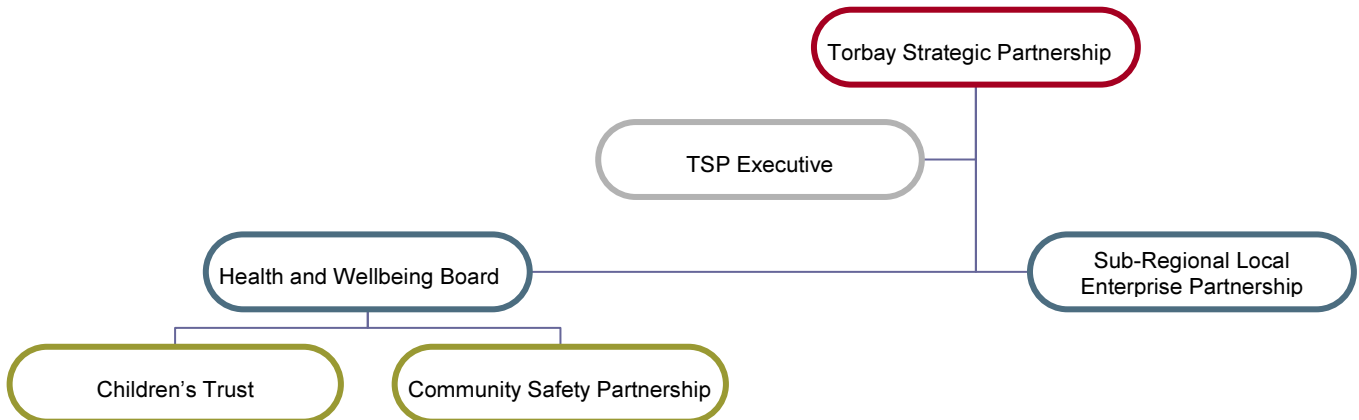
- 1.1 It is clear that 2011/12 will be a year of change and transition for Local Strategic Partnerships as a result of government policy changes. This provides an opportunity to review the shape and purpose of the partnership in Torbay. Further details of the emerging partnership environment and options to consider can be found at Appendix 1 to this report.
- 1.2 Key changes include the introduction of Health and Well Being Boards and Local Enterprise Partnerships. In response it has been agreed that the number of Torbay Strategic Partnership meetings be reduced from 6 to 3 per year and that 3 Shadow Health and Well Being Board meetings take their place (this was agreed by the Partnership under the ten day rule).
- 1.3 Key activities for the Partnership over the next 12 months are:
- Refreshment of the Community Plan;
  - Community based/pooled budgets and/big society;
  - Payment by results/Local Investment Trusts; and
  - TSP Forum events.
- 1.4 Proposed membership Structure

Recommended Structure for 2011 /12	
Category/Organisation	Representative
Mayor of Torbay	Gordon Oliver
Devon and Cornwall Constabulary	Chief Superintendent Steve Swani
Devon & Somerset Fire & Rescue Service	Steve West
Torbay Care Trust	Chair of Care Trust - Anthony Farnsworth
Voluntary and Community Services	Chair of CVS - Liam McGrath
Business Sector/Economic Development Company	Simon Wilson
Children's Trust	Carol Tozer
Community Partnerships	Dave Hodgetts (Chair of Management Group)
Housing Partnership	Julian Tuck
Further Education	Stephen Criddle
Chair of Overview and Scrutiny (Observer)	Councillor John Thomas
Torbay Council (Lib Dem)	Councillor Steve Darling
Torbay Council (Con)	Councillor Dave Thomas
LEP Representative or Private Sector	To be determined

- To be discussed at the meeting – requests for representation from Brixham Town Council and the English Riviera Tourism Company.

Brixham Town Council	Jackie Stockman
English Riviera Tourism Company	Chair

## 1.5 Relationship with others Boards



## 2. Relationship to Community Plan

2.1 A fit for purpose structure and constitution for the partnership is required to develop and deliver the Community Plan.

## 3. Recommendation for decision

3.1 That the membership for 2011 be agreed.

3.3 That 2 forum events take place during 2011/12.

3.4 That the partnership team make appropriate amendments to the constitution.

Contact Officer: Bernard Page  
 Representing: Torbay Council  
 Telephone no: 01803 207021

### Background

What is a LSP?

A Local Strategic Partnership (LSP) is a single body that:

- Brings together at a local level the different parts of the public sector as well as the private, business, community and voluntary sectors so that different initiatives and services support each other and work together;
- Is a non-statutory, non-executive organisation;
- Operates at a level which enables strategic decisions to be taken and is close enough to individual neighbourhoods to allow action to be determined at community level.

Core tasks for an LSP

- Prepare and implement a Community Strategy for the area
- Bring together local plans, partnerships and initiatives
- Negotiate and deliver the local area agreement (programme cancelled by coalition government)

General Expectations

- Involve local communities
- Bring together public, private, community and voluntary sectors
- Operate at a strategic level
- Be effectively led
- Work as a genuine partnership
- Ensure community priorities are reflected in service delivery
- Be accountable to local people

How can partnerships add value?

- Achieve more that you can on your own
- Provides space for independent thinking
- Brings new people into projects
- Builds local confidence
- Present a more credible and trustworthy picture to national government and investors
- Overcomes short-termism of politics and business
- Brings in investment
- Better co-ordinated services
- Provide long term thinking
- Eventually provide a higher quality of life

## Structure – Prior to May Election

- **TSP Board** Meets 6 times a year
- Engages with a wide range of stakeholders through the **TSP Forum** which meets twice a year in a workshop format
- Is supported by the **TSP Executive**
- Terms of reference
  - The role of the Partnership is to develop and deliver a vision for the future of Torbay that meets the aspirations of local people and which promotes the social, economic and environmental well-being of the Bay
  - Agree the Strategic direction of the Community Plan and Local Area Agreement, taking into account the views of the Torbay Strategic Partnership Forum and Torbay Council's Overview and Scrutiny Board
  - Agree financial resources for the delivery of the Local Area Agreement
  - Ensure that appropriate staffing resources within the officer support team are available to support the Partnership
  - Monitor, intervene, challenge and champion the delivery of the Local Area Agreement and Community Plan
  - Make six monthly progress reports to the Government Office for the South West
  - Report progress to the community through local media and newsletters to stakeholders; and
  - Review and implement changes to the overall partnership structure for development and delivery of the Community Plan and Local Area Agreement

## Membership

Category/Organisation	Representative
Mayor of Torbay	Nick Bye (Chairman)
Torbay Council	Councillor Steve Darling
Devon and Cornwall Constabulary	Chief Superintendent Steve Swani
Devon & Somerset Fire & Rescue Services	Steve West
Torbay Care Trust	Anthony Farnsworth
Equalities Lead	Councillor Louisa Aiton
Stronger & Healthier SCP & Third Sector Lead, Voluntary and Community Services	Rose Sanders
Torbay Development Agency Board	Simon Wilson TDA (Vice-Chairman)
Learning for the Future - Children's Trust SCP	Carol Tozer
Pride in the Bay SCP	Vacancy
Torbay Strategic Economic Partnership	Vacancy
Community Partnerships	Dave Hodgetts
Older Persons Board	Philip Yould - Interim Rep
Housing Partnership	Julian Tuck
Further Education (Observer)	Stephen Criddle
Chair of Overview and Scrutiny (Observer)	Councillor John Thomas
Brixham Town Council (Observer)	Jackie Stockman



## Partnership Achievements in Torbay

In Torbay the Local Strategic Partnership has brought together key players to;

- Develop and deliver current Community Plan Turning the Tide for Torbay – Currently under review
- Deliver the Local Area Agreement
  - Achieved nearly 90% of targets, bringing in £1.7m reward
  - Brought in voluntary, private and public sectors to deliver priorities in a joined up way, avoiding duplication of effort
  - Innovative approaches to delivery
  - Effective performance management – jointly agreed recovery plans to keep performance on track
  - Moving resources where needed to ensure delivery
- Manage the impacts of government funding cuts to ensure a co-ordinate approach cuts in public service delivery, minimizing the impact that cuts in one are may have on another
- Having a clear direction has contributed a reduction in duplication of effort, encouraged outside investment into the Bay, and has resulted in successful funding bids.

## National Policy - Context for developing partnership arrangements

- Since May, the coalition government has announced a number of policy shifts that have implications for the size, focus and function of public services generally and for bodies such as Primary Care Trusts specifically.
- Proposals in the Health White Paper would bring new responsibilities, and statutory footing, to the Health and Wellbeing Board which is likely to necessitate changes in remit and membership. Similarly, the government is pursuing changes that will impact on Children's Trust arrangements and Community Safety Partnerships,
- The Home Office plan to repeal some regulations relating to Community Safety Partnerships in order to increase flexibility, but the statutory duty on partners to work together will remain.
- The formation of the Local Enterprise Partnership working at a sub regional level on economic issues, with Torbay joining forces with Devon, Plymouth and Somerset creates opportunities and challenges to ensure that Torbay's priorities are taken on board at a national and sub-regional level
- Payment by results is currently being piloted for more widespread introduction from 2012/13. Negotiations and delivery of payments by results will require similar partnership arrangement to those developed for Local Area Agreements
- The relationship with the voluntary sector and the delivery of the Big Society agenda will take on a higher profile. Government has already revised its 'Compact with the sector and the Torbay Strategic Partnership has revised its compact in response.

Little has been said nationally about LSP's. However, government has removed many of the past drivers for LSP business such as CAA and LAA's and the 'watching' establishment around LSP's such as the Audit Commission and Government Offices. While the coalition government places less emphasis than the previous government on formalised local partnership arrangements, collaboration and joint working remain a key part of the national agenda on health reform, policing, and economic development. Partnership relationships with the not-for-profit sector are central to government plans for the Big Society.

These developments make for a shifting and uncertain landscape for partners and partnership working, and also a rationale for fewer process-oriented meetings responding to a centrally set regulatory framework. It creates space to focus conversations between partners on more strategic Torbay issues. This gives us an opportunity to rethink the way we enable those conversations, building a more agile and flexible model that will be responsive to Torbay's priorities.

## Options for Future Delivery

Given the uncertainty, including those around Health reforms 2011/12 is likely to be a year of transition. Torbay along with other Council's is reviewing partnership arrangements. Devon commenced this process on the 18 May and has already decided to cut the number of meetings held by the Partnership Board to three and to run two forum events a year. This matches views that have emerged in Torbay following a workshop event in March to consider options for the introduction of Health and Well Being Boards.

The deregulation initiatives of the coalition government offer us an opportunity to seize – to remove processes that we recognise duplicate effort with little value and introduce a model that feels different and is conducive to facilitating strategic debate and direction.

This could involve strengthening the active thematic partnerships whose business would be focussed on delivering outcomes against the Bay's priorities. In this more agile model of partnership working, time limited groups could also be created to take forward particular issues that might sit outside the remit of the thematic partnerships. This would also provide an opportunity to review the membership of the groups to ensure they include all key players.

The formal LSP could be remodelled around a coordination role with the Deputy Mayor and representatives of thematic groups and a representative of the voluntary sector. Key Partnerships would be Health and Well Being Board, Children's Trust, Community Safety and Local Enterprise Partnership. The Torbay Strategic Partnership would have responsibility for the strategic overview of partnerships in the Bay and convening larger partnership events focussing on big issues for the Bay. This group could meet three times a year to review the strategic agenda, convening up to two partnership forum events a year.

This innovative approach seizes the opportunity offered by a reduction in regulation and shows that we are able to demonstrate added value through our partnership working. It offers a real opportunity to lift the bureaucracy and shift to a more strategic position.

It creates capacity and energy to have focused time limited groups on issues that might be at risk of falling between the gaps.

The larger scale partnership events focusing on big issues, also give us an opportunity to have big conversations with our wider partners and stakeholders.

Partnership working between councils and other local agencies is key to redesigning public services, and to ensuring good outcomes at lowest cost.



## Minutes of the Torbay Strategic Partnership

17 March 2011

-: Present :-

### Members of the Partnership:

Mayor Nick Bye (Chairman)

Councillor Steve Darling

Anthony Farnsworth

Russell Knight (In place of Carol Tozer)

Laurence Frewin (In place of Stephen Criddle)

Ian Stevens (In place of Jim Nye)

Steve West

Robin Causley (In place of Rose Sanders)

Julian Tuck

Torbay Council

Torbay Care Trust

Learning & Skills for the Future - Children's Trust SCP

Further Education

Devon and Cornwall Constabulary

Devon and Somerset Fire and Rescue Service

Stronger & Healthier Communities SCP and Third Sector

Lead, Voluntary and Community Services Torbay

Housing Partnership

### Also present:

Teresa Buckley (Torbay Council), Caroline Taylor (Torbay Council), Bernard Page (Torbay Council), Ian Knee (Torbay Council), Debbie Stark (Torbay Care Trust), Ruth Roberts (Devon and Cornwall Probation), Melissa Steer (Torbay Council), Molly Holmes (Sanctuary Housing Group), Owen Penney (British Heart Foundation), Councillor Jackie Stockman (Brixham Town Council) and Darren Peters (Devon and Somerset Fire and Rescue Service)

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### 362. Apologies and Changes to Membership

Apologies for absence were received from Board Members: Councillor Aiton (Equalities Lead), Carol Tozer (Learning & Skills for the Future – Children's Trust SCP), Dave Hodgetts (Community Partnerships), Jim Nye (Devon and Cornwall Constabulary) and Steve Swani (Devon and Cornwall Constabulary), Rose Sanders (Stronger & Healthier Communities SCP and Third Sector Lead, Voluntary and Community Services Torbay) and Stephen Criddle (Further Education); and Observers: Elizabeth Raikes and Councillor Hodge (Torbay Council), Alan Denby (Torbay Economic Development Company) and Ian Ansell (Probation Service – who was represented by Ruth Roberts).

It was noted that as Robin Causley had left Age Concern Torbay he was no longer the Older Persons representative on the Partnership.

(Note: Steve West, Darren Peters and Ian Stevens were in attendance but were called out of the meeting to deal with a major incident.)

**363. Minutes**

The Minutes of the meeting of the Partnership held on 27 January 2011 were confirmed as a correct record and signed by the Chairman.

**364. Matters arising from the Minutes**

Arising from Minute 356, Caroline Taylor advised that a workshop had been held with Torbay Strategic Partnership members and other partners to discuss the establishment of a Health and Wellbeing Board. The Department of Health had agreed that Torbay would be an early adopter of the Health and Wellbeing Board and this would be taken forward in the new Municipal Year.

**365. British Heart Foundation Heart Town**

Partners received Report TSP/9/11 which explained that as part of the Mending Broken Hearts appeal and the British Heart Foundation's (BHF) 50<sup>th</sup> birthday they were launching a brand awareness and fundraising initiative "Heart Towns". Mending Broken Hearts is a programme of cardiac regenerative medicine – research to try and repair or replace damaged heart tissue. The BHF will be investing in world-leading stem cell research and development biology.

Owen Penney from the British Heart Foundation gave a presentation on the proposed creation of a Heart Town in Torbay. The aim was to establish a partnership between the BHF, Torbay Council, Brixham Town Council, community groups and commercial partners to harness the commitment and voluntary actions that already exist creating a nationwide network (forum) of BHF Heart Towns. The Partnership was requested to:

- work in partnership with the BHF;
- get support in creating a bespoke programme of activity for Torbay;
- support the BHF's work in schools, businesses and the community;
- adopt Heart Town branding;
- institutionalise a 'Heart Town Ride/Walk/Run' in the centre of the Town; and
- support the BHF's fundraising and volunteering initiatives:
  - 'One Day' – unite Torbay for one day to fundraise for Mending Broken Hearts;
  - 'Red for Heart' – go red and be part of a major campaign;
  - 'Big Donation' – encourage community to recycle; and
  - 'Hand on Heart' – create community of volunteers in Torbay.

**Agreed:**

- (i) the Partnership supported the proposal to establish a Heart Town in Torbay; and
- (ii) requested Debbie Stark, Director of Public Health, to set up a working group to explore the options further.

### **366. The Renewed Draft Torbay Compact**

The Partnership considered Report TSP/7/11 which set out a renewed draft Torbay Compact. Robin Causley advised that the Compact had reduced in size from the previous draft Compact as it had been updated to reflect changes in the National Compact. Appendix 2 to Report TSP/7/11 set out details of a three stage process for dealing with issues relating to non-compliance of the Compact.

#### **Agreed:**

- (i) the Torbay Strategic Partnership to publish the draft renewed Torbay Compact set out at Appendix 1 to Report TSP/7/11 for a six-week consultation period. (The shorter time period reflects the previous 12-week consultation over the draft Torbay Local Compact launched from June to September last year.); and
- (ii) the Torbay Strategic Partnership endorsed the transparency and accountability procedures for the renewed draft Torbay Local Compact as set out in Appendix 2 to Report TSP/7/11.

### **367. Joint Equality Strategy and Action Plan**

Members received Report TSP/8/11 which set out the draft Equality Strategy for Torbay and the associated action plan. Ian Knee, Executive Head of Business Planning, advised that the Strategy had been updated to reflect the implications of the Equalities Act 2010. He thanked Councillor Aiton (Equalities Lead) and the Sub-Group who had helped to pull together the Strategy.

#### **Agreed:**

- (i) the Torbay Strategic Partnership (TSP) approved the revised Joint Equality Strategy set out at Appendix 1 to Report TSP/8/11;
- (ii) the Partnership approved the Joint Equality Strategy Action Plan 2011-2014, set out at Appendix 2 to Report TSP/8/11, and responsible organisations were requested to agree timescales for delivery; and
- (iii) the TSP Executive to take responsibility for the delivery of the strategy and the 6 monthly monitoring of the action plan.

### **368. Community Plan Achievements and Future Actions**

The Partnership received Report TSP/10/11 and a presentation from Bernard Page providing an update on the achievements and future actions for the Community Plan. It was noted that the Partnership had received £1.75m of reward from the Government for delivery against the Local Area Agreement which had been used towards the delivery of: safer communities; Shekinah Mission; Hele Neighbourhood Management; voluntary sector; and housing.

Anthony Farnsworth, on behalf of the Partnership, thanked the Mayor and Caroline Taylor for the way they have chaired the meetings of the TSP and TSP Executive respectively.

**Agreed:**

- (i) the Torbay Strategic Partnership noted the achievements made since the launch of the Community Plan 'Turning the Tide for Torbay' in 2007 and thank all partnerships for the way they have worked together effectively to deliver on our shared priorities;
- (ii) communication leads from the Partnership to work together to celebrate the success of the Partnership in delivering the targets within the Community Plan over the past few years;
- (iii) the Torbay Strategic Partnership Executive to develop and put into place interim performance measures prior to the approval of the refreshed plan;
- (iv) the refreshment of the Community Plan be finalised following the Council and Mayoral Elections on 5 May 2011 and the election for the Chair of the TSP has taken place at the May meeting of this Partnership; and
- (v) an update on the Community Plan to be presented at the TSP meeting on 21 July 2011.

**369. Changes in Joint Commissioning Need (Review of Joint Strategic Needs Assessment)**

The Partnership received Report TSP/12/11 and a presentation from Debbie Stark (Torbay Care Trust) on the changes in joint commissioning need following a review of the Joint Strategic Needs Assessment (JSNA). Members noted the three layers of the JSNA which had been developed as an interactive tool: (1) summary report, Community Plan theme and matrix; (2) profiles by Ward and GP practice; and (3) data repository and interactive tools for commissioners and delivery at local level. Samples of the tools were circulated at the meeting and Debbie talked members through their use. It was note that the tool was available on Torbay Council's website at [www.torbay.gov.uk/jsna](http://www.torbay.gov.uk/jsna) and Torbay Care Trust's website at [www.torbaycaretrust.nhs.uk/Pages/PublicHealth.aspx](http://www.torbaycaretrust.nhs.uk/Pages/PublicHealth.aspx) . Debbie acknowledged the work of Doug Haines and the iBay Team who had developed the JSNA tools.

**Agreed:**

- (i) Members agreed the report set out in Appendix 1 to Report TSP/12/11 for wider publication;
- (ii) Members noted the new format of JSNA (Joint Strategic Needs Assessment) as an interactive set of tools and endorsed its use to inform commissioning intentions;

- (iii) a specific briefing session to be arranged for members interested in learning more detail on the tools; and
- (iv) Members to send any comments on the tools to Doug Haines, Torbay Care Trust.

**370. Report for Noting - Update from Strategic Commissioning Partnership**

Members noted Report TSP/11/11 which provided an update on the work of the Children's Trust Commissioning Board (Learning & Skills for the Future).

**Agreed:**

the Minutes of the Children's Trust Commissioning Board (Learning & Skills for the Future) set out in Appendix 1 were noted, in line with agreed governance arrangements.

**371. Report for Noting - Older Person's Strategy Update**

The Partnership noted Report TSP/6/11 which provided an update on the Older Person's Strategy.

**372. Date of Next Meeting**

The date and time of the next meeting was confirmed as Thursday, 26 May 2011 at 3.00 p.m. at the Paignton Library and Information Centre, Great Western Road, Paignton.

Chairman

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<http://www.TorbayConnected.co.uk>

**A partnership project that delivers culturally driven regeneration and celebration of Place**

## **Torbay Strategic Partnership – June 2011**

### **1. What are we trying to achieve for our communities?**

- 1.1 World Class Creatively Driven Public Realm (Nudging people into mobility) and valuing it in quantitative economic terms.
- 1.2 Impacting creative skills agenda and the sectors high value GVA (Gross Value Added).
- 1.3 Commissioning and delivering public realm interventions and exhibitions  
<http://www.youtube.com/watch?v=qbdaM1sv5yk>.
- 1.4 Enabling residents to celebrate Their Heritage and Culture allowing them to feed into and drive the content of stories embedded in Place (Localism)  
<http://torbayconnected.co.uk/map>.
- 1.5 Adding value to the regeneration of the Bay

### **2. Relationship to Community Plan**

- 2.1 Pride in the Bay: Journey ambience.
- 2.2 Economic Regeneration: PERS (Pedestrian Environment Review System).
- 2.3 Health and Wellbeing: A developing area of research.

### **3. Recommendation for decision**

- 3.1 To note the case study as presented and its success.
- 3.2 Partners were encouraged to support the following:
  - continuing research into quantitative measures linked to legibility and public realm improvements: Health, Safety, and Regeneration;
  - signposting to the TorbayConnected.co.uk website; and
  - encouraging planners, developers, and architects to build in Torbayconnected toolkit into plans and projects/potentially commission project to deliver added value to developments.

Contact Officer: Mischa Eligoloff  
Representing: Residents and Visitor Services: Culture Team  
Telephone no. 01803 208824

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## **Update on 'Developing the Future of the Third Sector in Torbay'**

**Torbay Strategic Partnership – 16<sup>th</sup> June 2011**

### **1. What are we trying to achieve for our communities?**

#### **1.1 Combined Partnership Improvement Action Plan**

It has been 12 months since this 3 year plan was adopted by the TSP (May 2010; Report TSP/15/10). For Torbay to flourish it needs to be a place where the Voluntary and Community Sector (civil society, previously known as third sector) can thrive.

Recently, Communities Secretary Eric Pickles announced a new 'social responsibility' deal which will ask councils to give greater support to local community groups.

Under the new plan, councils will be expected to:

- Avoid disproportionate reductions in funding to community groups.
- Speak to organisations and the community about continuing services in different or more efficient ways.
- Work with organisations to shape the future of the service.

The successful outcome of this plan will increase the number of productive partnerships that can generate additional funding and capacity and clearly demonstrate a return on public investment. An update is therefore given below with a more detailed review to follow later this year.

The three key themes to be progressed and developed:

#### **1.2 Commissioning Civil Society Organisations**

- a) An understanding of what the commissioning partnerships will finally look like is eagerly awaited by the civil society.
- b) Some consultation with the sector on developing frameworks has commenced e.g. the Integrated Commissioning Framework for Children's services.
- c) Torcom, the Torbay Consortium is still keen to assist with reducing the burden of commissioning by administering small-scale grants.
- d) A 'Civil Society Research Project' (jointly co-ordinated with partners) is nearing completion, however due to the ill health of the consultant and the absence of a permanent CEO at CVA Torbay, this work has not yet been concluded. Some of the findings so far;

- (i) From a sample of civil society organisations surveyed across Torbay, for 100 paid employees contributing to the economy there are 1,100 volunteers engaged in supporting their communities.
  - (ii) There is a ripple effect of the work, not just the immediate identifiable beneficiary. Further impact is seen through families, friends, other organisations and the communities.
  - (iii) The public sector is seen as one of the beneficiaries to these services as the work identified assists with reducing social deprivation and ill health.
  - (iv) A typical response was 'By making people feel they are in a secure place it helped with building self-esteem as well as their skills and confidence to integrate and take part in their community'.
  - (v) On delivering the TSP's Community Plan; 100% of organisations felt they contributed to the aim of a 'stronger community' with 75% or more contributing to all other quadrants. Further analysis on whether the organisations fitted with the Community Plan showed that it was a 'shared vision' but that their operations were not reliant on the plan as they would continue with their activities, even if the plan were to change.
  - (vi) Formal monitoring and reporting is not always required of some organisations. However there was recognition that this would provide them the information needed to operate. It was noted that this was costly and there was also a training need here.
  - (vii) More localised training at a lower cost was needed across the sector rather than having to go to major cities throughout the UK to access it. Subsequently, CVA Torbay will be delivering a training programme this year.
  - (viii) In summary: All respondents felt they contributed to delivering the TSP Community Plan aims. Measuring and demonstrating impacts was widely recognised as an integral part of implementing a management and quality performance framework into their organisation. The need was identified to continue having a 'focus' for civil society organisations in Torbay, through a representative and advocacy body.
- e) CVA Torbay is able to communicate with the sector and has a database in the region of 400 groups. A review of this database is scheduled for August 2011. Through email and the Torcom website, CVA Torbay is in touch with around 200 groups on almost a daily basis.

### 1.3 **Building on the Compact**

- a) The Draft Renewed Torbay Local Compact is in its final stages.
- b) TTIG (Torbay Together Involvement Group) has agreed to act as a monitoring body for accountability.

- c) Compact Champions now need to be identified and trained from both public bodies and the civil society.
- d) Torcom, The Torbay Consortium is a specific group of civil society organisations who have joined together to bid for contracts to deliver services which work for mutual benefit and for the good of the whole community. Torbay Council and Torbay Care Trust both support and send representatives to its meetings.
- e) There are two sub-consortia being (i) Children and Young People (CYP) and (ii) Information, Advice and Advocacy (IAA). CYP is very strong at present and considering its own formal constitution. IAA is re-grouping to inform and work with the new TCT 'Active Living' agenda.
- f) Torbay Council contributed additional financial assistance to CVA Torbay in 2010/11 on specific development projects. The future sustainability and provision of support activities will need to be reviewed in this financial year. There is a current draft service level agreement for 3 years, ending March 2013. This is awaiting sign off by the newly appointed CEO at CVA. The total annual value of the agreement this year is 5k Torbay Council and 10k Torbay Care Trust.
- g) The CYP Consortium has begun developing a Workforce Development Strategy and a Safeguarding Strategy. A multi-agency volunteering strategy will follow with a view to developing and supporting volunteers across Torbay. Currently 18% of Torbay's population is volunteering. This is an increase of more than 3% over the 3 years to 2010.
- h) A Community Fundraiser has been employed for the sector to enable organisations to become 'Fit for Funding'. Part of this remit is to develop a sustainable fundraising strategy for Torbay.
- i) There are strong links between the public bodies and the civil society with events such as;
  - (i) Volunteers Day ~ celebrating volunteering (first Saturday in June).
  - (ii) Attendance at Candidate Café events for potential local councillors.
  - (iii) Contribution to the induction packs for new Councillors.
  - (iv) CVA Torbay will also be at the 'Working with partners' event on 8 June 2011.
  - (v) Torcom, The Torbay Consortium continues to work with Torbay Council and Torbay Care Trust to promote meaningful consultation on important community issues, via both its board and online.
- k) Some aspects of information and training that has been identified and delivered are:
  - (i) 'Outcome Based Accountability': Russell Knight, Torbay Council.
  - (ii) 'Love Your Tender': Children England.
  - (iii) 'Working in a Consortium': IAA Consortium.
  - (iv) 'Torcom Self-assessment': Bette Baldwin.
  - (v) 'Equalities & Diversity': Colette Bennett, Equality South West.
  - (vi) A training needs analysis has been conducted for Children's Services also through the CYP Consortium.

#### 1.4 Ensuring the Successful Development and Delivery

- a) CVA Torbay has just appointed a new CEO. During the previous 10 months of unexpected absence, the Deputy CEO has been acting up. The new CEO will play a large part in undertaking the development and delivery of this plan.
- b) A full review of the actions for all partners will be conducted within the next 3 months and an updated plan proposed after this process.

#### 1.5 Future Direction

- a) CVA Torbay is the lead agency of Torcom, The Torbay Consortium. Through the 'Civil Society Research Project' and consultation with the members of Torcom, it has been identified that Torbay needs one strong influential sector lead. Therefore the role of Torcom, The Torbay Consortium will be incorporated as one of the core functions of CVA Torbay.
- b) With this combined strength, CVA Torbay would seek to enhance the provision of its existing services. We would ensure that the strong lead for the sector incorporates:
  - Development
  - Promoting
  - Volunteering
  - Liaison
  - Representation
  - Supporting
  - Provision of information
  - CVA Torbay Consortium (formerly TORCOM)
  - Back Office Functions

## 2. Relationship to Community Plan

2.1 All quadrants of the Community Plan Wheel

## 3. Recommendation for decision

- 3.1 The Torbay Strategic Partnership to review the Combined Partnership Improvement Action Plan over the next 3 months. Updating where necessary, thus committing all agencies represented to move forward in the successful development of the Civil Society in Torbay.
- 3.2 The Partnership supports the decision of the sector to combine the functions of CVA Torbay and Torcom, The Torbay Consortium into one entity.

Contact Officer: Rachel Martin  
Representing: Community & Voluntary Action Torbay (CVA Torbay)  
Telephone no. 01803 212638



## **Torbay Infrastructure Delivery Plan**

### **Torbay Strategic Partnership – 16 June 2011**

#### **1. What are we trying to achieve for our communities?**

- 1.1 The Council has commissioned Baker Associates to carry out an Infrastructure Delivery Study for Torbay. This will assist the preparation of the Core Strategy/Local Plan and set a Community Infrastructure Levy (CIL).
- 1.2 Torbay's population is projected to grow to over 150,000 people by the mid 2020s, with a significantly ageing structure. There are major "home grown" infrastructure issues to be addressed in terms of, poor accessibility, vulnerability to climate change, ageing sewers and need for green infrastructure such as allotments and habitat management. The purpose of the infrastructure delivery study is to assess the physical, social and green infrastructure needed to support Torbay's growth in a sustainable manner. It should address infrastructure needs and costs, phasing, funding sources and gaps and responsibilities for delivery. Whilst it deals primarily with infrastructure needed to support new development, it also considers the capacity and short comings of existing infrastructure.
- 1.3 Baker Associates carried out some assessment of infrastructure as part of the Strategic Housing Land Availability Assessment (2008). As part of the current study they are in the process of contacting infrastructure providers to assess the area's need for additional infrastructure and mechanisms to fund it.

#### **Community Infrastructure Levy**

- 1.4 In a time of public spending austerity and limited development viability, funding of infrastructure will be a major challenge. Community Infrastructure Levy (CIL) allows local authorities to levy a tax on new development floor space, to help fund physical, social or green infrastructure that is needed to support a Core Strategy. CIL will partially replace S106 Contributions, the use of which is restricted to direct site impacts and affordable housing.
- 1.5 CIL charging authorities (such as Torbay Council) must set out proposed CIL charges in a CIL Charging Schedule and must also identify key infrastructure projects on which they wish to spend CIL. The CIL Charging schedule must be tested to ensure that it does not have an adverse effect on development viability, and be the subject of an independent examination. The Infrastructure Delivery Study will assess development viability and will be a key stage in preparing a CIL.
- 1.6 CIL is not the only (or even main) way in which infrastructure is funded. Other mechanisms include New Homes Bonus, central government funding, Regional Growth Fund and tax increment financing (i.e. borrowing against future revenues). However, it is an important way in which development is expected to contribute to infrastructure.

## **2. Relationship to Community Plan**

- 2.1 Providing satisfactory social, physical and environmental infrastructure underpins meeting all Community Plan objectives. Several infrastructure items such as open spaces, schools and transport links are specifically proposed in the Community Plan.
- 2.2 The provision of key “big ticket” infrastructure projects such as the South Devon Link Road and Western Corridor improvements are essential to improving Torbay’s economic prospects. However, it is important that social and green infrastructure is also funded.

## **3 Recommendation for decision**

- 3.1 This report does not seek a decision from the TSP, but is intended to alert members that the infrastructure delivery study is taking place and to ensure that they have an input into the infrastructure needed to support growth. This will assist the TSP and its partner organisations in planning for the future of Torbay.
- 3.2 The Partnership to note that the findings of the study will inform the Local Development Framework Core Strategy and the CIL charging schedule, which are proposed to be published for public consultation in autumn 2011.

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Representing: Torbay Council (Spatial Planning)  
Telephone no. 01803 208814





Report Number: **TDR/TSP/11/2011**

## **Changes in Joint Commissioning Need (Torbay's 3rd Joint Strategic Needs Assessment (JSNA)) - Revised**

**Report to Torbay Strategic Partnership circulated under the 10 day rule on 1 April 2011**

### **1. Background**

- 1.1 This report presents an amendment to Torbay's 2010 Joint Strategic Needs Assessment which was set out in Report TSP/12/11 and approved by the TSP on 17 March 2011.
- 1.2 The background and structure of JSNA within Torbay remain as per TSP report TSP/12/11. However, an out of date version of the JSNA report accompanied the TSP report for approval.
- 1.3 The latest version for approval is attached.
- 1.4 There are two specific differences in the attached report compared to the one presented to members of the TSP on the 17 March 2011.
- 1.5 Difference one – the final report contains a foreword from Nick Bye as Chair of the TSP.
- 1.6 Difference two – the community plan theme 'Learning and skills for the future' has been extended to provide greater detail on the children and young people's plan.

### **2. Relationship to Community Plan**

- 2.1 JSNA can be used to review the priorities already identified in the Community Plan. It will also form the basis of the Health and Well Being Strategy.

### **3. Recommendation(s)**

- 3.1 Members agree the report set out in Appendix 1 to Report TDR/TSP/11/2011 for wider publication.
- 3.2 Members are invited to comment on the tools – available at:  
<http://www.torbaycaretrust.nhs.uk/Pages/PublicHealth.aspx>

### **Appendices**

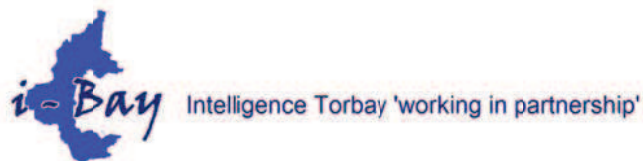
Appendix 1 Torbay's 3rd Joint Strategic Needs Assessment (JSNA)

Contact Officer: Doug Haines  
Representing: Torbay Care Trust  
Telephone: (01803) 210547

Torbay's

2010 Joint Strategic Needs Assessment

**DRAFT FOR APPROVAL**





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## Foreword

I am delighted that, together with the Torbay Public Health team and i-Bay, we have taken JSNA forward and developed a set of tools that provides a comprehensive picture of the differences in need across the population of Torbay.

This third Joint Strategic Needs Assessment (JSNA) takes us to a new level in analysing and understanding the complex factors that will help us to improve the lives of local people and reduce current inequalities.

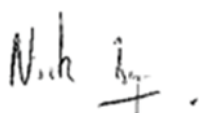
JSNA continues to be based on the Community Plan, drawn up by the Torbay Strategic Partnership (TSP), which outlines the Partnership's vision for Torbay over the next 20 years. The views of residents and representatives of the business, community and voluntary sectors all contributed to the Community Plan.

The vision is directed by four key themes; Pride in the Bay, Stronger Communities, Learning and Skills for the Future and, underpinning it all, the New Economy. With economic prosperity at the heart of the plan leading towards community prosperity.

There is a strong relationship between improved health and well-being and employment. Our combined focus is on boosting economic prosperity, consistent with a higher quality of life and better access to jobs, based on the promotion of our skills base and a 'can do' entrepreneurial culture that is open to new ideas and seeks out all investment opportunities.

The JSNA will provide a solid base from which we can tackle the challenges ahead and action a wide range of measures to improve our local community. It has never been more important that we meet these challenges together across the Torbay Strategic Partnership.

The current recession is biting in Torbay and affecting local people. Our collective resolve and efforts must be based on a creative, cohesive and concerted response. But it must start with an excellent overview of people's needs and circumstances. This JSNA provides us with the right information at exactly the right time.



Nick Bye

Chair of Torbay Strategic Partnership



I am very pleased to publish the third JSNA for Torbay. The evidence from previous JSNAs and other work have been used to refine the key priorities for the Torbay Strategic Partnership and highlight the areas of greatest concern.

In creating this third JSNA, we have built on the application of previous versions and taken into account suggestions from local commissioners on how to improve the tools available.

The JSNA for 2010 has three main areas of functionality:

1. An interactive set of tools which allows users to interrogate indicators by geographical ward or GP surgery. These are dynamic and will need to be regularly updated. Commissioners will be able to see not only where the hotspot areas for attention within Torbay are on any given indicator, but also be able to correlate issues of concern with other datasets.
2. Whilst interactive and up to date data is essential in a changing world, I am also aware that commissioners have welcomed the previous analysis highlighting the current position for their ward or GP surgery for the statistically significant indicators for Torbay. This analysis is provided using the information currently available and is intended to highlight for commissioners areas for further attention.
3. Finally, Torbay Strategic Partnership (TSP) needs to see a summary analysis of current issues for the whole of Torbay. In presenting this analysis, I have acknowledged that some priorities have already been agreed in previous work. Some are nationally given, e.g. CO2 emissions, some have been highlighted in previous local analysis and remain an issue, e.g. the demographic bias, some are high risk or high cost, e.g. supporting the most vulnerable children and some have been identified through community feedback, e.g. Place Survey. These are illustrated by the 'Top level area of interest' in the following report.

As described above, the high level analysis for TSP reflects and summarises existing issues. This provides a baseline for the development of future priorities whilst taking into account previous work. The summary of statistically significant indicators for Torbay allows commissioners to identify areas for further analysis at a lower level and this analysis can be undertaken using the interactive tools.

The tools to support JSNA are discussed and exemplified in detail in the appendices, and can be accessed online at: <http://www.torbaycaretrust.nhs.uk/pages/publichealth.aspx>

I would like take this opportunity to thank the i-bay network for their continued hard work in bringing together partnership information in a way that will be of benefit to the population of Torbay.



Debbie Stark

Director of Public Health, Torbay



## INTRODUCTION

### Background

The Local Government and Public Involvement in Health Act (2007) requires Primary Care Trusts (PCTs) and Local Authorities to produce a Joint Strategic Needs Assessment (JSNA) of the health and well-being of their local community. The needs assessment is a systematic method for reviewing the health and well-being needs of a population, leading to a review of commissioning priorities that will improve the health and well-being outcomes and reduce inequalities.

The purpose of JSNA is to improve the health and wellbeing of the population by identifying need both over the short term (three to five years) and longer term (five to ten years). JSNA identifies “the big picture” in terms of the health and wellbeing needs and inequalities of a local population. It provides an evidence base for commissioners to commission services according to the needs of the population.

A JSNA is not a needs assessment of an individual, but a strategic overview of the local community need – either geographically such as local authority / ward or by setting such as GP practice.

The JSNA allows local partners to identify common priorities (for particular groups, services, wards or GP practice) from key findings and to determine an evidence-based approach on how best to work together to meet those needs - whether through joint commissioning, joint provision or other approaches - and measure by achievement of joint targets (Community Plan).

A JSNA will:

- Provide an evidence base to aid better decision-making.
- Support the delivery of better health and well-being outcomes for the local community.
- Inform the next stages of the commissioning cycle.
- Underpin the Community Plan and the choice of local outcomes and targets, as well as local commissioning plans.
- Send signals to existing and potential providers of services about potential service change.
- Define achievable improvements in health and well-being outcomes for the local community.

In Torbay, JSNA has evolved from an NHS / Local Authority centric assessment to a Local Strategic Partnership (LSP) assessment of population need. Incorporating information from LSP members not only benefits wider LSP members, but also recognises the wider determinants of health. Torbay’s approach to JSNA recognises the importance that all organisations (statutory, voluntary and community) have in improving the health and wellbeing of Torbay’s population.



## Structure

The JSNA structure is based around the LSPs Community Plan; ‘together we can make a brighter bay’. The Community Plan, developed by the LSP on behalf of Torbay resident’s, sets out ambitions for the next 20 years.

*“The plan aims to unlock Torbay’s potential and drive forward economic prosperity to give us prosperous communities with a higher quality of life and improved access to jobs.”*

The approach to JSNA in Torbay from 2010 is to remove the ‘static document dataset’ and move to a dynamic and interactive dataset. The interactive dataset is exemplified and discussed in further detail below in the methodology section, and also in the appendices of this report.

This new approach to JSNA in Torbay represents a positive step forward in meeting the intelligence needs of LSP members, enabling a better understanding of the needs and challenges within the population. Torbay’s approach to JSNA has evolved over time, and will continue to evolve as more partners bring their ideas to JSNA.

This report presents a set of 14 broad ‘areas of interest’. These 14 areas of interest represent an overview for the LSP to consider, and not a comprehensive or exhaustive list of all areas of interest.

Under each of the Community Plan themes (figure 1), there are a series of ‘areas of interest’, along with an additional section on demography. Accompanying the areas of interest are examples of what this means for Torbay.

Figure 1: Community Plan themes:



Figure 2: Area of interest setting matrix:



## Methodology of selecting areas of interest

In determining the broad areas of interest, a matrix framework has been applied (figure 2) following a review of strategies and assessments across the LSP, supported by the JSNA interactive tools.

The 14 areas of interest have been derived from an approach that could loosely be described as a ‘meta-analysis’ following a systematic approach in reviewing the available local strategies and assessments.

Consideration has been given to nationally agreed and existing targets for Torbay for example to reduce the level of CO<sup>2</sup> emissions in Torbay, local needs identified through the JSNA interactive tools

for example the ageing demographic, high risk high cost priorities for example supporting the most vulnerable in society, and the local community views for example the results from public perception surveys.

### Methodology of selecting indicators for profiles

The matrix framework shown in figure 2 has been further applied to identify a series of indicators. These indicators, 24 in total, are contained within the ward and GP profiles. The profiles provide a summary of the challenges for Torbay and highlight the inequalities that exist within Torbay. Further discussion on the presentation and content of the profiles is given in appendix 1.

### Interpretation of JSNA dataset

The broad areas of interest are supported by a set of interactive tools. These interactive tools have been designed to allow interrogation by setting or area based data within Torbay, by either GP practice or electoral ward. The tools also allow comparison with a single indicator over time.

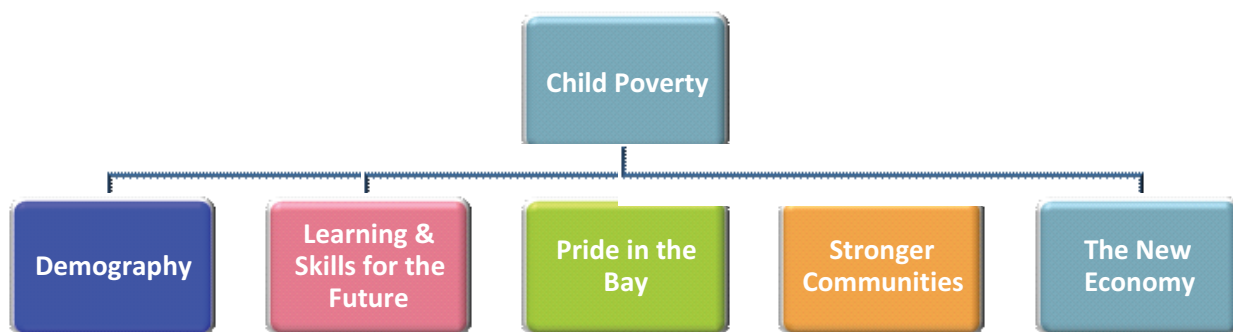
Presenting data in this fashion allows users to investigate relationships between topics. That could be over time or seeking out to identify a sensible relationship between indicators.

For example, if we consider Child Poverty. Formally defined as ‘The proportion of children living in families in receipt of out of work benefits or in receipt of tax credits where their reported income is less than 60 per cent of median income’. Using the tools we can investigate an area based relationship between Child Poverty and other indicators within other themes of the community plan, along with the changing picture of child poverty over time.

Child poverty can therefore be looked at alongside demography indicators, including deprivation, and as we would expect there is a relationship. Within the context of child poverty and health, we can observe a strong relationship between child poverty and mothers that smoke during pregnancy. That is we can observe that areas with higher levels of child poverty, also experience a higher proportion of mothers that smoke during pregnancy.

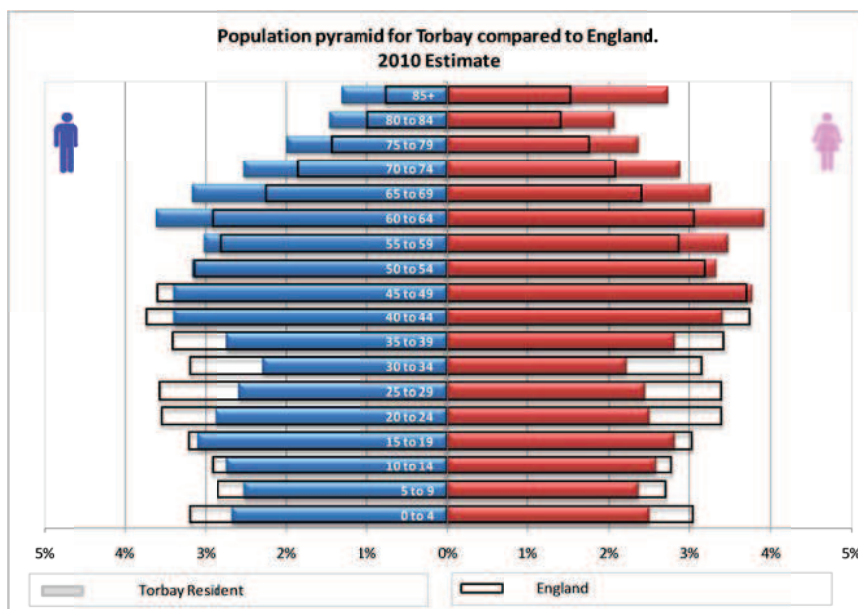
This approach is illustrated in figure 3, and is intended to facilitate a deeper understanding of the needs and challenges within the population.

Figure 3: example of how to compare datasets by Community plan theme.



Further detail on the interactive tools is given in appendix 2.

Torbay's position as a seaside community continues to prove popular as a retirement destination. This popularity is illustrated in the following population pyramid, where Torbay's population structure is shown with the solid bars, compared to the England structure with the hollow bars. Torbay's population structure is very much dominated by the higher proportion of older people and the noticeably lower proportion of younger adults aged 20 to 39.



Source: 2010 Sub National Population Projections, Office for National Statistics. Population pyramid taken from Torbay's JSNA population tool.

With this older person bias in the population, Torbay has a noticeably higher average age when compared to the national average. In 2010, Torbay's average age is estimated to be 4.7 years older than the national, this difference is expected to grow to just over 5 years by 2020.

As Torbay's population ages, the proportionate workforce within the bay to support the retirement age population is expected to decrease. This means that for every person of retirement age, there are expected to be fewer people of working age. In 2010, there are 2.1 working age people in Torbay for every person of retirement age; this is expected to decrease to 1.7 people of working age per person of retirement age by 2020. This is noticeably lower than the national average.

The Ratio within the following table, is the ratio between the working age population and the retirement age population, and is based on current working age parameters (16 to 59 females, 16 to 64 males).

Area	2010		2015		2020		2025	
	Average age	Ratio	Average age	Ratio	Average age	Ratio	Average age	Ratio
Torbay	44.1	2.1	44.8	1.9	45.6	1.7	46.4	1.6
England	39.4	3.2	39.9	3.0	40.5	2.8	41.4	2.6

Source: 2010 Sub National Population Projections. Office for National Statistics.

Despite Torbay’s position as a seaside community, there are pockets of severe deprivation. These pockets, shown in red in the below map, have a direct link with communities with poorer educational attainment, poorer socioeconomic status, lower earnings and the lowest life expectancy. A partnership approach to reducing deprivation in these communities will have positive impacts, not only on the individuals in the communities but also on the services commissioned and provided within these communities.

Levels of modelled socio economic deprivation for Torbay have deteriorated over the last 10 years. From just outside the top quartile most deprived local authorities in 2001 and 2004 to well within the top quartile most deprived in 2007, this trend of worsening deprivation is expected to continue when the updated 2010 Index of multiple deprivation is published (expected autumn 2010).

There is an overwhelming amount of evidence that links economic prosperity and population socio economic outcomes, evidenced recently in the Marmot review<sup>1</sup>.

Stimulating the local economy of Torbay, such as, removal of infrastructure isolation would have a direct positive outcome on the population’s health and wellbeing, along with reducing the level of inequalities that exist within the population and offering effective cost savings across public sector agencies.

Health inequalities, and in particular poorer outcomes for poorer communities, have been well evidenced in recent years. From the 2004 Choosing Health White Paper<sup>2</sup>, to Fair Society, Healthier Lives (The Marmot Review<sup>1</sup>) 2010 and more recently the Coalition Government State of the nation report: poverty, worklessness and welfare dependency in the UK<sup>3</sup>. All of these papers highlight inequalities and aspirations to build a fairer society. Inequalities in the population have a detrimental impact on public sector expenditure, with the tax payer disproportionately spending more in areas of greatest need. Evening out the playing field by removing, or significantly reducing inequalities would be to the benefit of society in general.

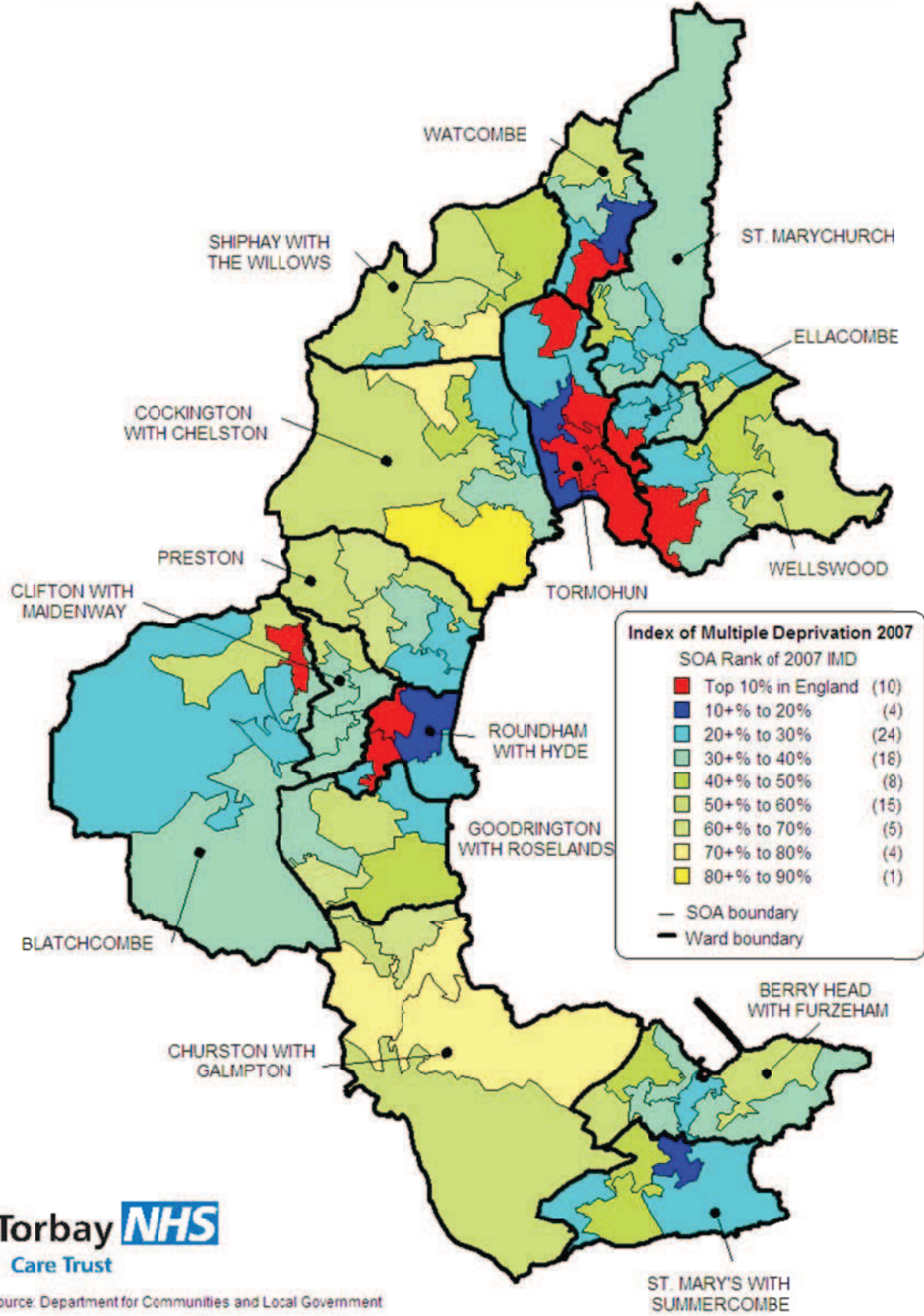
Within Torbay there are multiple inequalities and worsening levels of relative modelled deprivation. For example, the gap in life expectancy between the more affluent and most deprived communities in Torbay remains at over 7 years. The gap between the poorest neighbourhoods dying 7 years earlier than the richest represents a gap that exists in other key outcomes along the life course, and is indicative of the gap in inequalities within Torbay.

Demographic areas of interest and potential consequences:

Top level areas of interest	What this means for Torbay
<p><b>Plan for the ageing population.</b> <i>Identified through the JSNA</i></p>	<p>The average age of the Torbay population is higher than the national. This is expected to increase over the coming years.</p>
<p><b>Reduce the gap between the most and least deprived in our community.</b> <i>Identified through the JSNA and Marmot review</i></p>	<p>Life expectancy at birth is higher in Torbay than the national. However, there are noticeable variations within Torbay.</p>

Deprivation map of Torbay with associated electoral wards. Areas in red are amongst the top 10% most deprived areas in England. The English Indices of Multiple Deprivation are due for update in late 2010.

**THE ENGLISH INDICES OF OF DEPRIVATION 2007  
RANK OF INDEX OF OF MULTIPLE DEPRIVATION**



**Torbay NHS**  
Care Trust

Source: Department for Communities and Local Government



Through the ‘Pride in the Bay’ theme in the Community Plan we are aiming for a cleaner and greener Torbay.

Together we can:

- Create and maintain quality environments that are clean, safe and pleasant.
- Improve the quality and quantity of culture on offer in Torbay.
- Make it easier to get around Torbay.
- Be proud to provide high quality services to visitors and residents.

The environment in which we live is directly related to the health and well-being outcomes of those that live in those communities. Enabling communities to become healthy and sustainable places to live is fundamental in the reduction of inequalities.

The communities we live in affect our physical and mental health and well-being (Marmot<sup>1</sup>). The characteristics of the communities, through the built environment, do not always enable communities to undertake healthy behaviours.

Understanding the preventative agenda, where prevention is preferred to cure, is important in understanding the impact Pride in the Bay has on services further along the life course.

Key findings:

- Torbay has achieved a great deal in continued reductions around the levels of CO2. Figures from the Department of Energy & Climate Change show Torbay had the second lowest level of emissions per capita in the region in 2008, at 5.0 tonnes per head, this compared to 7.8 regionally and 8.0 nationally.
- The local perception around being able to influence decisions in the local area is amongst the lowest in England, 4<sup>th</sup> lowest out of 352 local authority areas.

Areas of interest and what this means for Torbay

Top level areas of interest	What this means for Torbay
<p><b>Multi agency commitment to reducing the level of CO2 emissions in Torbay.</b>  <i>Identified through the ‘Climate change strategy for Torbay’</i></p>	<p>Levels of CO2 emissions are relatively low in Torbay, however reducing emissions further continues to be a national priority.</p>
<p><b>Improving the infrastructure and connectivity of Torbay with the rest of the country.</b>  <i>Identified through the ‘Local Transport Plan’</i></p>	<p>Torbay’s position as an almost isolated community within a peninsular not only impacts on the economy, but also population health.</p>
<p><b>Building social capital through allowing communities to make the local decisions.</b>  <i>Identified through ‘Putting People at the centre of decision making’</i></p>	<p>Shifting the balance of power in local decision making to the communities of Torbay supports the governments drive for ‘Big Society’.</p>

Through the 'Learning and Skills for the Future' theme in the Community Plan we are aiming for better education, better skills and better prospects for current and future generations in Torbay.

Together we can:

- Ensure every child and young person in Torbay is supported and helped to achieve the best outcomes they can.
- Ensure every child and young person in Torbay lives in safety and good health, is well educated, enjoys their childhood and contributes positively to community life.
- Support families to care for their children.
- Make a positive difference to children and families in Torbay.

Giving every child the best start in life, not only in supporting the child and family in early health related services, but also in their journey through the educational system, is important to reducing health inequalities through the rest of their life course.

A disproportionate focus on achieving specific outcomes within the educational system would be ineffective if the support is not given in the early developmental years (Marmot<sup>1</sup>). Investing in early years is crucial to breaking the cycle of inequalities and reducing the gap between the least and most advantaged.

A key document setting out distinct priorities for children and families in Torbay is the 2010/13 Torbay Children and Young People's plan. The Torbay Children Trust has a very simple vision that guides all of its work, 'everyone working together to ensure the best outcomes for now and for the future for all our children and young people'.

The children's and young people's plan for Torbay contains a series of priorities. These priorities, listed below, set out the priorities for the children's trust over the coming three years.

- Raise attainment at all stages of education
- Improve attendance and behaviour at education settings
- Ensure all children and young people are protected from abuse and neglect and feel safe and supported in their families and communities
- Increase participation and positive activities
- Reduce the number of teenagers becoming pregnant
- Reduce the number of children and young people living in poverty
- Reduce the use of alcohol and substance misuse

Some of these priorities are identified within the top levels of interest, in this and other community plan sections.

A Multi-Agency Safeguarding Hub (MASH) is being developed in Torbay with Devon and Cornwall Police, Children's Services, Torbay Care Trust and South Devon Healthcare Foundation Trust with

other partners. Where MASH partners work together to provide detailed knowledge and analysis to ensure all safeguarding activity and intervention is timely, proportionate and necessary.

Key findings:

- Communities performing poorly in foundation stage profile, show poor performance through the key stages.
- The level of qualification attainment in Torbay’s workforce has increased over recent years, with fewer people in the workforce without any qualifications.

Areas of interest and what this means for Torbay

Top level areas of interest	What this means for Torbay
<p><b>Invest in early years.</b>  <i>Identified through the ‘Children and Young Peoples Plan’ and the ‘Marmot Review’</i></p>	<p>Improving the health and wellbeing at the start of the life course has been evidenced by Marmot as reducing generational inequalities.</p>
<p><b>Support the most vulnerable children and young people in the bay.</b>  <i>Identified through the ‘Children and Young Peoples Plan’</i></p>	<p>There is a social and political responsibility to provide a safe environment for all children in Torbay, enabling them to grow, develop and reach their full potential.</p>
<p><b>Develop the workforce skill set to suit the needs of the business community.</b>  <i>Identified through the ‘Economic Strategy’ and the ‘Employment and skills board’</i></p>	<p>Successful and sustainable economic growth in Torbay will depend on increasing the demand for higher level skills to support the workforce.</p>



# THE NEW ECONOMY

Through the ‘New Economy’ theme in the Community Plan we are aiming for a thriving and more prosperous Torbay.

Together we can:

- Improve the leisure economy and what we have to offer visitors.
- Increase value and improve economic performance of key sectors.
- Encourage appropriate diversification of the economic base.
- Provide business and infrastructure support for economic growth.
- Develop skills and learning opportunities.
- Support our communities to achieve a higher quality of life.

Without a thriving local economy Torbay will experience a significant widening of inequalities. Where those in good employment experience a more positive impact on health, compared to the unemployed who experience negative and poorer health outcomes.

Torbay’s low wage and benefit dependent economy is linked to poorer health outcomes of residents. Those who are disadvantaged from good employment are more likely to experience poor health. Patterns of employment in Torbay are closely linked to inequalities, where areas of most disadvantage suffer the highest levels of unemployment and the greatest barriers to address.

Key findings:

- Torbay’s overall economic performance, measured by Gross Value Added, is the lowest in the region at £12,506 per head of working age population. This is well below the regional (£18,235) and national (£20,458) averages.
- Torbay suffers from a limited and low wage economy. An economy dependent on the public sector employment leaves Torbay vulnerable to large scale public sector cuts.

Areas of interest and what this means for Torbay

Top level areas of interest	What this means for Torbay
<p><b>Reduce the number of children living in poverty.</b>  <i>Identified through the ‘Children and Young Peoples Plan’, ‘Economic Strategy’, Marmot Review and the Field report</i></p>	<p>The levels of child poverty in Torbay are higher than the national average. Preventing Torbay’s poorer children becoming poor adults themselves is a collective responsibility.</p>
<p><b>Reduce the number of people dependent on benefits.</b>  <i>Identified through the ‘Economic Strategy’ and the ‘Employment and skills board’</i></p>	<p>Benefit claimant levels and worklessness are particularly high in Torbay, with distinct variations in claimant levels by area.</p>
<p><b>Improve the economic resilience, competitiveness and productivity of Torbay.</b>  <i>Identified through the ‘Economic Strategy’ and the ‘Employment and skills board’</i></p>	<p>A large dependence on public sector employment leaves employees in Torbay vulnerable to government cuts.</p>

Through the ‘Stronger Communities’ theme in the Community Plan we are aiming for a safer and healthier Torbay.

Together we can:

- Create a safe place to live, work and visit.
- Have access to good quality housing and support education, training and employment.
- Live in healthier communities and have happy, independent and healthy lives.
- Develop our own communities and treat each other with respect and consideration.
- Value the contribution that older people can make to the economy and life in Torbay.

To some extent there is a causal relationship between the three community plan themes of pride in the bay, learning and skills for the future and the new economy with stronger communities. In essence if the priorities associated with these three themes are addressed, the longer term effect would be that of a healthier and safer community.

The gap in life expectancy in Torbay between the least and most disadvantaged communities is approximately 8 years, for both males and females in 2007-09. This gap has widened slightly in recent years from just less than 7.5 years in 2006-08, although it is too early to see if this is a trend.

Key findings:

- Mortality considered amenable to healthcare in Torbay is significantly higher than the regional average, but in line with the national.
- Alcohol contributes significantly towards Torbay’s night time economy. Alcohol also contributes towards localised violent assaults and increases the burden on the health care system through alcohol related hospital admission.

Areas of interest and what this means for Torbay

Top level areas of interest	What this means for Torbay
<p><b>Close the gap in mortality between the most and least advantaged communities.</b> <i>Identified through the ‘Liberating the NHS’</i></p>	<p>There is a noticeable gap in the rates of mortality between communities in Torbay. Where the more deprived communities die earlier than the least deprived.</p>
<p><b>Develop sustainable neighbourhoods.</b> <i>Identified through ‘The Future of Housing in Torbay’</i></p>	<p>The level of poor housing and households living in fuel poverty is an issue in Torbay. There is also a deficit of affordable housing in the Bay; with over 5,500 households are on the housing waiting list.</p>
<p><b>Building a safer Torbay together.</b> <i>Identified through ‘Devon and Cornwall police, Local Policing Plan’ and Safer Communities Torbay</i></p>	<p>Overall, Torbay is a relatively safe place to live, levels of crime were below the national average but violent crime was similar to the national average. There are distinct variations by area within Torbay.</p>

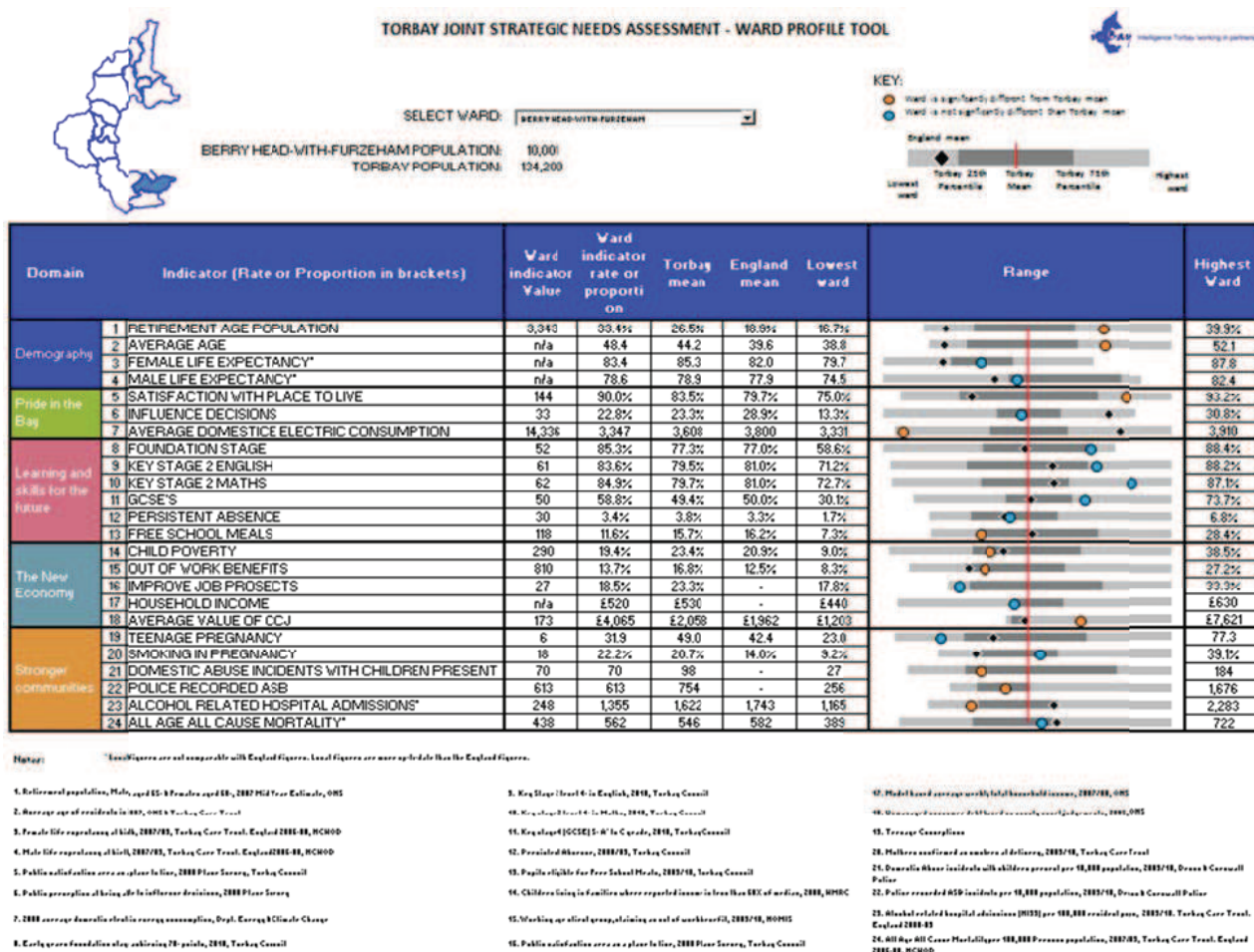
## Appendix 1: Summary Profiles

The profile tools provide a framework to compare indicators against the Torbay and England average, where possible. Users of the profiles can select the geographical area of interest, or GP practice of interest. In doing this users are then able to look at the key indicators to identify challenges within that population.

Modelling is underway to estimate some of the wider social challenges by GP practice in the Bay. For example, the levels of child poverty by practice.

The data is presented in both tabular and graphical format, as shown below. This allows users a quick visual reference on the area of interest and also allows users to extrapolate the numbers where applicable.

The graph highlights indicators as either statistically significantly different, or not, to the Torbay average.



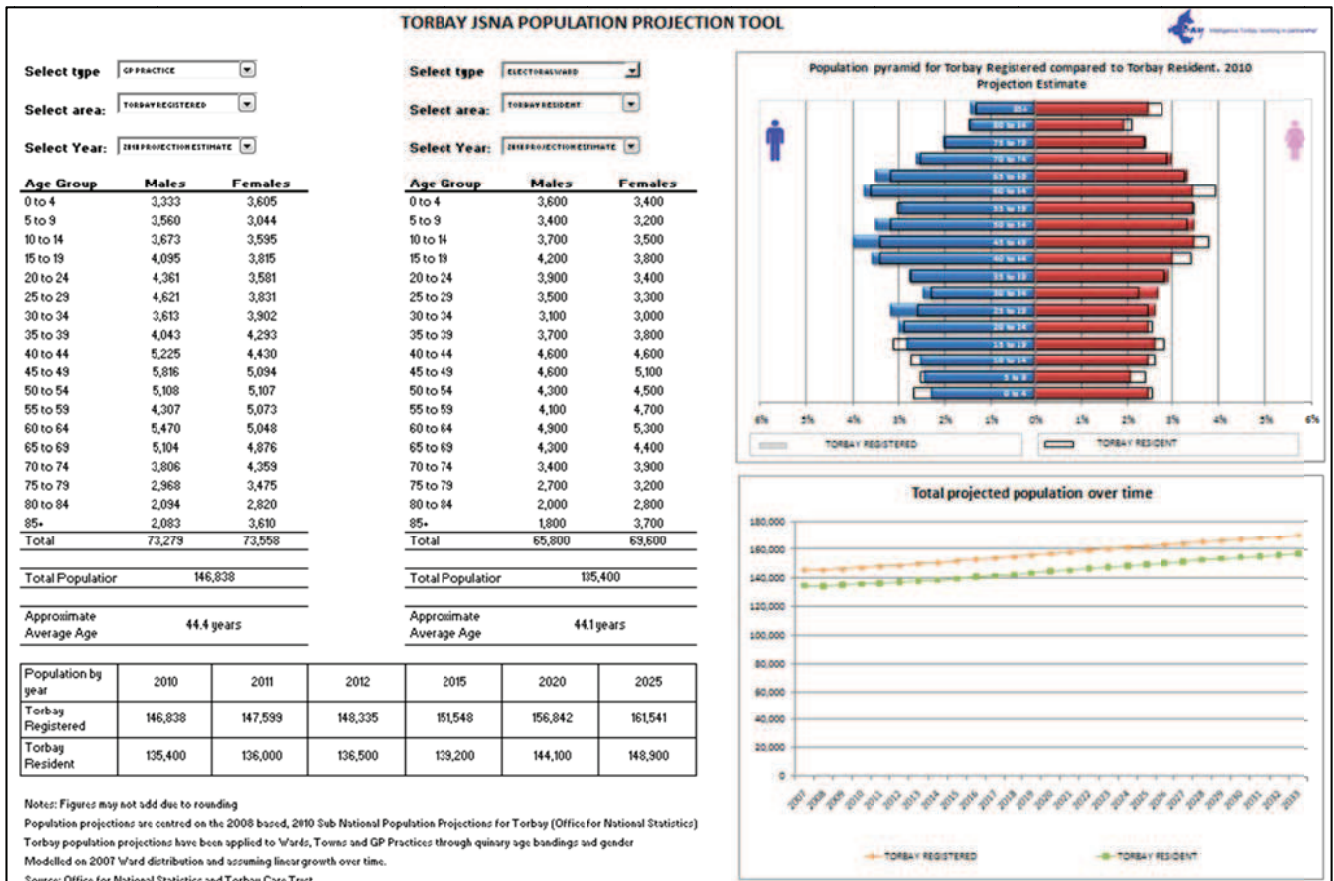
The indicators have been selected using data from the JSNA interactive tools, where consideration has been given to the matrix discussed in the introduction. This has however been constrained by the availability of information below the Torbay level, allowing the variations across areas to be highlighted.



## Population projection tool

This tool gives flexibility for users to choose an area or setting by year of interest between 2007 and 2033. Users are able to select local wards, towns or GP practices and compare them with either the same area / setting at two different points in time, or compare different areas / settings.

The example given below is a comparison between resident and registered populations in 2010. Data is output in the quinary age banded gender table with totals and estimate average age at that year. Selection of settings / areas by year generates a comparison population pyramid and a chart showing the estimated population growth over time for the two areas / settings.





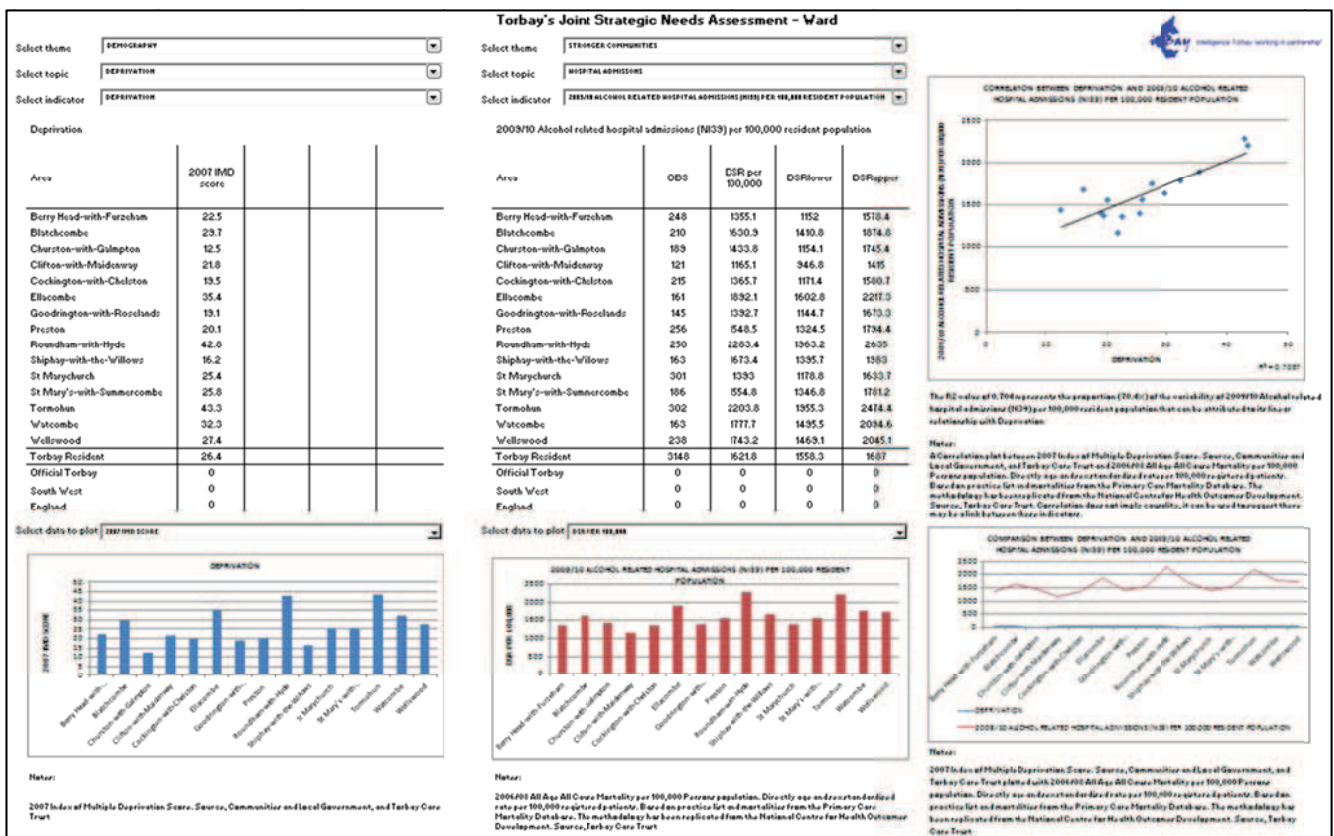
## JSNA data tool

This tool allows users to interrogate various datasets under the community plan themes, along with additional intelligence on demography.

Information has been presented by setting or area (GP practice or ward) where possible and applicable. Through a series of drop down boxes, users can quickly look at a single topic, or compare two indicators to investigate any sensible relationships.

The example below presents ward data for deprivation and alcohol related hospital admissions. The data is presented in tabula format, with graphs per dataset presented below the tables. Users can also view a scatter plot illustrating area based relationships (these relationships do not imply causality). In this example, we can see a strong positive relationship. That is our more deprived communities tend to show higher levels of alcohol related hospital admissions.

Finally, there is a chart that shows the two datasets against each other, in this example the scale of the deprivation does not lend itself well to the directly age standardised rate of hospital admissions.



### Appendix 3: Reference and contribution

#### References:

1. Fair Society, healthy Lives. The Marmot Review. University College London, Feb 2010
2. Choosing Health, Making healthier choices easier. Department of Health, Nov 2004
3. State of the nation report: poverty, worklessness and welfare dependency in the UK. Cabinet Office, May 2010

#### Supporting documents:

Climate change strategy for Torbay 2008-2013	Torbay Council
Community Plan, Together we can make a brighter Bay 2010-2013	Torbay Strategic Partnership
Fair Society, healthier Lives 2010	The Marmot Review
Liberating the NHS, Transparency in outcomes	Department for Health
Local Policing Plan 2010-2013	Devon and Cornwall Police
Local Transport Plan 2006-2011	Torbay Strategic Partnership
Putting People at the centre of decision making	Torbay Strategic Partnership
Setting up an Employment and Skills Board for Torbay and South Devon 2009-2010	
Strategic Assessment for Safer Communities Torbay, 2010-2011	Safer Communities Torbay
The Foundation Years: preventing poor children becoming poor adults	Field Report
The future of housing in Torbay, 2008-2011	Torbay Strategic Partnership
Torbay Children and Young People's Plan 2010-2013	Torbay Children's Trust
Torbay Economic Strategy 2010-2015, Accepting the Challenge	Torbay Development Agency
Torbay Local Economic Assessment, Interim Assessment July 2010	Torbay Development Agency

## **i-bay**

Torbay's local intelligence network, i-bay, was set established in 2008 to deliver the 2008 JSNA. Following the success of the 2008 JSNA the network has delivered several partnership pieces of work.

Contributors from the i-bay network to the 2010 JSNA:

<b>Name</b>	<b>Organisation</b>
Alli Grant	Torbay Council
Bernard Page	Torbay Council
Claire Truscott	Torbay Council
Dan Hallam	South Devon College
Dave Church	Devon and Somerset Fire and Rescue
Debbie Passmore	Torbay Development Agency
Doug Haines	Torbay Care Trust
Ges Hughes	Torbay Council
Ian Poole	Torbay Council
Ian Tyson	Torbay Care Trust
Jo Beer	Torbay Council
Lee Coulson	Torbay Council
Mark Nethercott	Job Centre Plus
Paul Whitcomb	Torbay Care Trust
Phil Vandenhove	Torbay Council
Rose Sanders	CVA Torbay
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DLH/01/2011





Report Number: TDR/TSP/12/2011

### **Establishment of Shadow Health and Wellbeing Board and Changes to Commissioning Architecture**

**Report to Torbay Strategic Partnership circulated under the 10 day rule on 14 April 2011**

#### **1. What are we trying to achieve for our communities?**

- 1.1 Improved health and wellbeing with the Health and Wellbeing Board performing the dual role of being part of the Torbay Strategic Partnership commissioning architecture as well as testing councillors' role in what will become a part of the executive structure of Torbay Council during 2011-12.
- 1.2 A streamlined architecture to support the outcomes of the refreshed Community Plan.

#### **2. Relationship to Community Plan**

- 2.1 The Torbay Strategic Partnership and its commissioning architecture delivers the various aims and objectives of the Community Plan.

#### **3. Recommendation for decision**

- 3.1 That the proposed establishment of a Shadow Health and Wellbeing Board by Torbay Council in May 2011 be noted.
- 3.2 That the number of meetings of the Torbay Strategic Partnership be reduced from six per year to three per year with the Shadow Health and Wellbeing Board meeting three times per year.
- 3.3 That the role of the TSP Executive be amended to mirror this separation with alternative meetings to support development of the public agenda and to cover the management and delivery of the Shadow Health and Wellbeing Board agenda.
- 3.4 That the commissioning architecture of the Torbay Strategic Partnership, for 2011/2012, be as shown in Appendix 1.
- 3.5 That further discussions take place over the course of 2011/2012 in relation to possible further refinements to the architecture, in particular:
  - Examining Children's Trust arrangements and potential overlap with the Health and Wellbeing Board's remit.
  - Regional developments of Community Safety Partnership/Police Commissioner/Police and Crime Panel.

- Sub-regional Local Economic Partnership and how local accountability for economic development is working.
- Adult and children's safeguarding groups continue to be a key part of delivering good outcomes for adults and children and further debate takes place on their role in the light of changing national policy.

#### **4. Background**

- 4.1 At the meeting of the Torbay Strategic Partnership on 27 January 2011, consideration was given to Report TSP/3/11 on the outcome of a review of the Strategic Commissioning Partnerships and the need to establish a Health and Wellbeing Board.
- 4.2 It was agreed that the TSP supported Torbay becoming an early adopter of the Health and Wellbeing Board and that a workshop session be held to consider the details of the structure of the Torbay Strategic Partnership, including the Health and Wellbeing Board and any sub-groups and their responsibilities taking account of emerging local and national policies.
- 4.3 A workshop was held on 1 March 2011 with representatives from a range of partner organisations attending sessions covering the membership and functions of the Health and Wellbeing Board, the Health and Wellbeing Strategy and accountability and user involvement.
- 4.4 Taking account of the views expressed at the workshop and the Council's subsequent acceptance as an "early implementer" for the Health and Wellbeing Board, it is proposed that a Shadow Health and Wellbeing Board be established by the Council from May 2011. At this stage it will have no formal decision making powers as it would be premature to establish it as a committee of the Council when the Bill is not yet law and the relevant Regulations have not been published. (It is proposed that the Shadow Board be appointed despite the Government's recent announcement that it has launched a "listening exercise" on NHS modernisation.)
- 4.5 The Shadow Health and Wellbeing Board will be comprised of:  
 Four councillors (politically balanced) (including the Mayor if he/she wishes) plus a number of 'proper officer roles' i.e.:
- Director of Adult Social Services
  - Director of Children's Services
  - Director of Public Health
  - Chair (or representative) of LINK
  - Chair of Baywide GPCC
  - Representative of Devon Local Pharmaceutical Committee
  - Chief Executive (Torbay Council)
  - Deputy Chief Executive/Commissioner (Torbay Council) (for first year to support development)
- 4.6 In the interests of openness and transparency, meetings of the Shadow Health and Wellbeing Board will be held in public.

- 4.7 Acknowledging the current resource issues, it is proposed that the number of meetings of the Torbay Strategic Partnership be reduced from six per year to three per year. The Health and Wellbeing Board will meet three times per year. The proposed dates for these meetings are:

Torbay Strategic Partnership – 16 June, 15 September 2011 and 26 January 2012 (the meeting scheduled for 10 November has been cancelled)

Shadow Health and Wellbeing Board – 21 July, 20 October 2011 and 15 March 2012

- 4.8 The role of the TSP Executive will mirror this separation with alternative meetings to support development of the public agenda and to cover the management and delivery of the Health and Wellbeing Board agenda. There would probably need to be six meetings of the Executive per year (in May, July, August, November, December and February).

- 4.9 Possible agenda items for the Shadow Health and Wellbeing Board to support the outcomes as specified in the Community Plan and emerging health policy and statutory responsibilities are:

June: Visioning – What does each partner wish to achieve from the Health and Wellbeing Board?  
Joint Strategic Needs Assessment – Challenge, critique, agree  
Outline Health and Wellbeing Strategy – Agree next steps for development

October: Draft Health and Wellbeing Strategy  
Pharmaceutical Needs Assessment – Possibly forming part of the Joint Strategic Needs Assessment

March: Statement on integration of health-related services and provision of health and social care services  
Self-assessment (including feedback from LINK/Healthwatch)  
Agreement of next steps

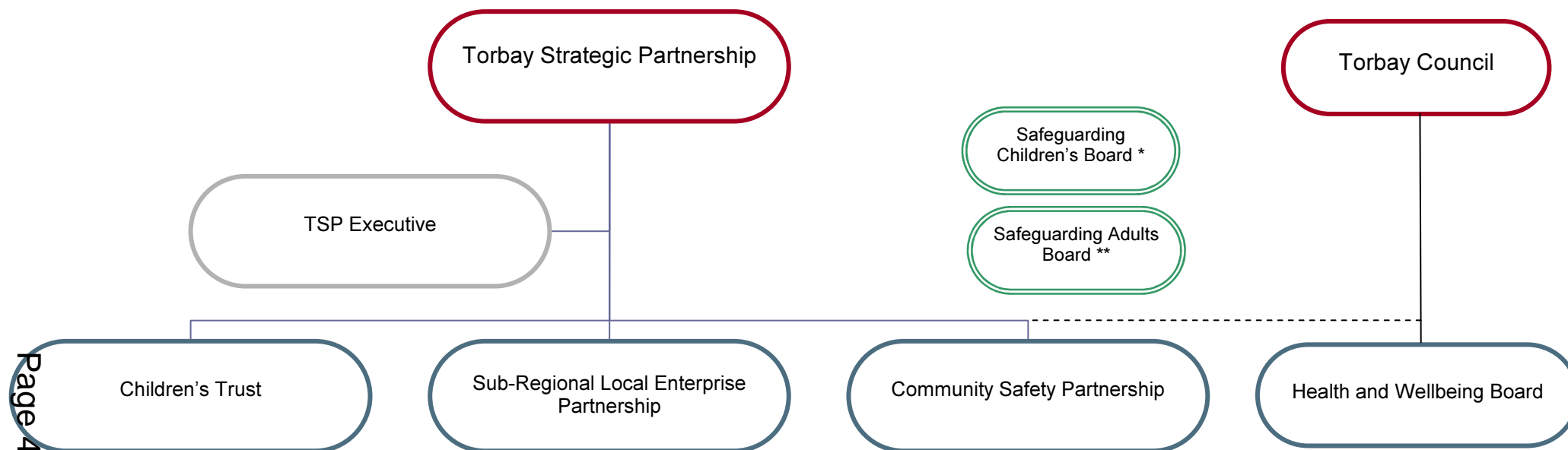
- 4.10 Reporting lines for the Shadow Health and Wellbeing Board will be flexible during its first year of operation ensuring that there is buy-in from both the Council and the Torbay Strategic Partnership. As a non-decision making body, these will not need to be formalised during this year which will enable the Council to take full account of emerging legislation, regulations and guidance.
- 4.11 In terms of accountability, the Overview and Scrutiny Board will continue to be able to hold the TSP and its partner organisations to account and this will be extended to the Shadow Health and Wellbeing Board. In practice, this will mean members of the Board having sight of agendas and minutes from both partnerships and being able to review or scrutinise any issues of concern.
- 4.12 Establishing a Shadow Health and Wellbeing Board to operate relatively informally over the course of 2011/2012 will enable ongoing discussions to be held between partner agencies about how other existing and emerging partnerships/bodies relate to the Health and Wellbeing Board, the TSP and each

other. As per previous TSP debates and decisions in principle the commissioning architecture for 2011-12 will include TSP Board; Health and Wellbeing Board; Children's Trust; Community Safety Partnership and Regional LEP (Local Enterprise Partnership) (as shown in Appendix 1). Strategic Commissioning Partnerships for Stronger Communities and Pride in the Bay will be stood down and outcomes in relation to these issues will be subsumed into the work of the Boards as outlined above.

4.13 In 2012-13 it may be that the architecture is further refined to support required outcomes in the Bay by:

- Examining Children's Trust arrangements and potential overlap with the Health and Wellbeing Board's remit.
- Regional developments of Community Safety Partnership/Police Commissioner/Police and Crime Panel.
- Sub-regional Local Economic Partnership and how local accountability for economic development is working.
- Adult and children's safeguarding groups continue to be a key part of delivering good outcomes for adults and children and further debate takes place on their role in the light of changing national policy.

Contact Officer: Kate Spencer  
Representing: Torbay Council  
Telephone no. 01803 207014



\* The main functions of the Torbay Safeguarding Children's Board are to:

- develop policies and procedures for safeguarding and promoting the welfare of children
- communicate and raise awareness of the need to safeguard and promote the welfare of children
- monitor and evaluate the effectiveness of work done
- participate in planning and commissioning services of children
- collect and analyse information relating to child deaths
- undertake Serious Case Reviews (SCRs)
- scrutinise safeguarding activities undertaken by Children's Services and Board Members and partnership agencies.

\*\* The terms of reference of the Torbay Safeguarding Adults Board are:

- The Board will determine multi agency policy for safeguarding adults from abuse. The Board will oversee a yearly review and update of the policy
- The Board will approve an annual report based on an audit of multi agency activity which will, in turn, be reported to Torbay Council Health and Wellbeing Scrutiny Board and Torbay NHS Care Trust Board.
- The Board shall ensure a multi agency training strategy is in place and commission an annual audit of training activity of all the statutory agencies.
- The Board shall determine an internal and public information strategy to be reported on in the annual report. The purpose of the strategy is to ensure that people working with Adults who maybe vulnerable to abuse and the public of Torbay are aware of the issues of Safeguarding Adults.
- The Board shall ensure appropriate service users and carer groups are involved in the development of the new policies and the service. Our work will champion the dignity of vulnerable people and will challenge discrimination.
- The Board shall determine and ensure appropriate resources are in place, (including; time, financial and workforce) for the delivery of the service in each statutory agency to ensure successful implementation of the policy. – continued overleaf

- The Board shall commission and agree a format for an annual audit of Safeguarding Practice across all agencies represented on the Safeguarding Adults Board. This audit will include the patient/service user experience of safeguarding and a qualitative assessment of safeguarding outcomes.
- The Board will receive, scrutinise and disseminate learning from Serious Case Reviews. They will receive progress reports on the implementation of recommendations and receive a final report 12 months after the initial overview report has been published.
- The Board will agree a strategic business plan that is reviewed annually.



## Minutes of the Children's Trust Commissioning Board (Learning & Skills for the Future)

Held on 10 March 2011

### Present:

Carol Tozer	Torbay Council
Anna Tolchard	Torbay Council
Allison Grant	Torbay Council
Siobhan Grady	Torbay Council
Richard Williams	Torbay Council
Russell Knight	Torbay Council
Ian Stevens	Devon & Cornwall Constabulary (representing Steve Swani)
Debbie Stark	Torbay Care Trust
Janette Oxley	Community and Voluntary Action (representing Rose Sanders)

### Also present:

Claire Hummerstone (Torbay Council), Kim Flemming (Torbay Council), Jane English (Head of School Leadership) and Kelly Murphy (Torbay Council)

### 126. Apologies for absence

126.1 Apologies for absence were received from Fred Pethard (Torbay Council), Rose Sanders (Community and Voluntary Action – represented by Janette Oxley) and Steve Swani (Devon & Cornwall Constabulary – represented by Ian Stevens).

### 127. Minutes

127.1 The Minutes of the Children's Trust Commissioning Board meeting held on 20 January 2011 were confirmed as a correct record.

### 128. Matters Arising from the Minutes

128.1 The Board reviewed the actions arising from its last meeting, and received a detailed update on:

Action:	By Whom:	By When:
Young Carers Memorandum of Understanding to be added as agenda item to 2 June CTCB meeting.	Alli Grant/Kelly Murphy	2 June 2011
Proposals for alternative suitable premises for EOTAS (Education Other Than At School) to be brought to the next meeting. It was advised that 1 potential building had been identified but investigation was still ongoing.	Richard Williams/Carol Tozer	2 June 2011

<p>Carol advised the Deep Dive Exercise would be taking place on the 4<sup>th</sup> -8<sup>th</sup> April by a multi agency team led by John Dixon, the Independent Chair of the SIP. The team would be interviewing frontline staff, managers, partners, members regarding areas of quality practice, partnership working and performance monitoring in the area of safeguarding. A presentation of the results from John Dixon is scheduled for 12 May 2011, likely to be at a venue at the Town Hall. The full report to be fed back to the 2 June Children's Trust Commissioning Board meeting.</p>	<p>Carol Tozer/Kelly Murphy</p>	<p>2 June 2011</p>
<p>A letter to be sent to Sam Barrell inviting a representative from GP Consortium onto the membership of Children's Trust</p>	<p>Carol Tozer</p>	<p>May 2011</p>
<p>The Children's Consortium has advised that Jeanie Lynch from Barnardos is to be the second voluntary representative on the Children's Trust Commissioning Board. Invites for future meetings to be sent to Jeannie.</p>	<p>Kelly Murphy</p>	<p>April 2011</p>

## 129. Feedback from 18 February 2011 Conference re: Health & Wellbeing Board

129.1 The Board received Report SCP/3/11 which gave an update on the Strategic Partnership Commissioning Review and the implementation of the Health and Wellbeing Board.

129.2 Debbie Stark advised that Torbay had been identified to be an early adopter of the Health and Wellbeing Board and the Taunton Event on the 18 February 2011 had been looking at the development of these boards.

129.3 Carol Tozer advised of some of the key feedback points she had gathered from the workshop focusing on Children's issues. It was felt at the workshop that there were lessons to be learnt when establishing a multi-agency board by looking at the success of the Children's Trust Commissioning Board. It was important to make sure the new H&W Board was not adult focused, as the benefit of health and wellbeing from a child's perspective was really useful for cross cutting into other areas. Lead locals from LINK (Healthwatch) had expressed their wish to be involved.

129.4 Carol also advised that the Children's Trust arrangements were to continue for at least a year in the interim.



### 130. Community Based Budgets: Reducing Children in Poverty

- 130.1 The Board considered Report SCP/11/11 which outlined the progress made in the area of Child Poverty.
- 130.2 The Child Poverty Needs Assessment set out in Appendix 1 to Report SCP/11/11 detailed the extent of poverty within Torbay and the potential impact of poverty in limiting the 'life chances' of children and young people. Richard advised that some of the new data coming through indicated that in some areas of Torbay the number of children living in benefit dependant families was as high as 54%. Debbie Stark advised that the Joint Strategic Needs Assessment is available on the Torbay Council website would provide a good opportunity to compare information and identify any correlations between data.
- 130.3 Richard advised that the Child Poverty Needs Assessment would form the basis of a series of consultations with young people which would start in May/June 2011. The consultations would be designed to provide information on child poverty but also to facilitate the growth of 'social capital' within the targeted communities. The outcomes of this consultation process would form Section 2 of the needs analysis and would form the basis of a multi-agency operational working group and a new strategic approach. The child poverty strategy would form an integral element and contribute to the wider Closing the Gap project.
- 130.4 The Board expressed how important they believed it was for the consultation to be community led in order to ensure that the true voices of young people and their families were heard. It was felt that there were some good lessons to be learnt from projects such as those in Hele. The Board requested that Richard Williams liaise with James Drummond, Lead for Torbay Carers Service, Torbay Care Trust, to share best practice and methodology with regards to consultation.

Action:	By Whom:	By When:
Liaise with James Drummond to share best practice for consultation with young people.	Richard Williams	May 2011

### 131. Budget Update

- 131.1 Ian Stevens provided a verbal update on Devon & Cornwall Constabulary's budget position. The Board were advised that £11,454 was being allocated to the Torbay Safeguarding Children's Board and £5,000 to the Adults Safeguarding Board. From 20 May 2011, the 'blueprint' would come into action, with a planned reduction of 700 officer and staff over the next four years, with the main cuts affecting the area of response. There was an extra number of deployable officer support planned for the short term but this was to be night time economy led. Work was being invested with PCSO's to undertake 'working with vulnerable people' training.
- 131.2 Debbie Stark advised that funding had been received for four additional health visitors, due to start in September 2011. Work was also ongoing to try and address the poor performance in the area of mothers smoking during pregnancy and breastfeeding by joint working with the University of Bath using reward vouchers, however this was still in the early stages.

131.3 Carol Tozer advised that £466,000 had been re-invested by the Mayor into the Children's Services budget. This meant that the Children With Disabilities service savings would not be as severe and some identified savings would not be taken from the area of Safeguarding. Some savings would be still be made from Home to School Transport but cuts would not be taken from the over 16's budget as NEETS were seen as a priority. Savings would still be taken from the Connexions and Youth Services.

**132. Strengthening Corporate Parenting – to include Children's Pledge and Children Looked After Improvement Plan**

132.1 The Board received Report SCP/8/11 which provided an update in the area of Strengthening Corporate Parenting, including progress made against the Children Looked After Improvement Plan and Children's Pledge.

132.2 The Board felt that the Celebration event for all Children Looked After scheduled for September 2011 was a really key event and it was important that lots of input and enthusiasm was invested into it. The request by Children to be able to nominate their foster carers for awards as well as receiving awards for themselves was supported by the Board.

132.3 With regards to training for newly elected members on their role and responsibilities as a corporate parent, Carol Tozer advised that herself and Sue Allan had existing training material that could be built upon and as People Commissioner, Carol requested that she be involved in delivering the training.

**133. Progress Report: Safeguarding**

133.1 The Board noted Report SCP/9/11 which informed Board members about the progress in implementing the Safeguarding Improvement Plan.

133.2 Debbie Stark tabled a summary of actions due and completed on the CQC action plan. Debbie advised that there was a lot of pressure on a small number of qualified individuals from the Public Health team at present due to their involvement in Operation Mansfield.

Action:	By Whom:	By When:
More in depth summary to brought to future meetings of the CTCB.	Debbie Stark	2 June 2011

**134. Improving Attendance and Behaviour in Education Settings**

134.1 The Board received a presentation by Jane English, Head of School Leadership on 'Improving Attendance and Behaviour in Education Settings'.

Action:	By Whom:	By When:
Detailed plans of who/how the Behaviour and Attendance Hub will operate to come back to a future meeting of the Children's Trust Commissioning Board.	Jane English	2 June 2011

### 135. Progress Report: Reducing Teenage Conceptions in Torbay

135.1 The Board noted Report SCP/10/11 which informed members about progress in reducing Teenage Conceptions in Torbay.

### 136. Children and Young People's Plan Refresh

136.1 The Board considered Report SCP/12/11 which provided information about the refresh of Torbay's Children and Young People's Plan for 2010-2013.

136.2 All Members were asked to note the date of the event for the refresh (27 May 2011).

136.3 It was suggested, as the event was being held on a school day, that children's views were filmed beforehand and presented via video on the day.

Action:	By Whom:	By When:
Investigation into possibility of holding event at South Devon College.  Other venue suggestions to be forwarded to Alli Grant.	Alli Grant  All CTCB Members	April 2011
Event Invitation letter to be compiled by the Children's Trust Manager and forwarded to members to pass onto key attendees from each organisation.	Alli Grant/All CTCB members	April 2011
All CTCB members to identify contacts to work on developing needs assessment for each of the seven priority areas or provide a needs assessment to Children's Trust Manager directly.	Alli Grant/All CTCB members	April 2011
Submit any suggested changes to the event agenda to the Children's Trust Manager.	All partners	April 2011

### 137. Streamlining Consultations with Young People

137.1 The Board received and agreed the recommendations in Report SCP/13/11 which presented options for streamlining consultations with young people.

137.2 **Agreed:**

- (i) A Youth Board to be established comprising of members of the Children in Care Council, Children's Disability Council, Youth Parliament and invited members from other youth fora. The group to meet monthly with support from the participation youth worker from the Youth Service and a designated worker from the Children's Society.

- (ii) This Youth Board will have the following remit:
- To receive a summary of the agenda and minutes of the Children's Trust Board and Children's Partnership Forum and comment accordingly
  - To act as a steering group for a wider Youth Forum made up of the above groups which will meet four times per year for the purpose of discussing and consulting on relevant issues.
  - To provide two representatives for the Children's Trust Partnership (to attend meetings twice a year)
  - To work in partnership with the Children's Trust Board in developing the priorities and outcomes of the Children and Young People's Plan and representatives to attend Board meeting twice a year.
  - To provide reports, evidence from consultative activity to the Children's Trust Board as agreed.
- (iii) The Children's Trust Manager will be the point of contact between this Youth Board and the Children's Trust Board.
- (iv) The support for the board (venues/ transport etc) will be drawn from existing resources within Youth Service and Children's Society.

<b>Action:</b>	<b>By Whom:</b>	<b>By When:</b>
Children's Trust Manager to note agreed recommendations above.	Alli Grant	10 March 2011
Investigation into possibility of holding more 'Your Bay, Your Say' Events including younger children (of primary school age). Liaise with Suzie Franklin and Pete Maunder.	Alli Grant	2 June 2011

### 138. Children's Trust Performance Report

138.1 The Board considered and noted Report SCP/14/11 setting out performance management information relating to Children's Specialist Services activity for 2010/11 reporting year.

<b>Action:</b>	<b>By Whom:</b>	<b>By When:</b>
Re-look at format of 'Making A Positive Contribution' data as annual statistics are not very helpful.	Alli Grant	2 June 2011
Investigation of technical issues with 'persistent absence' data.	Alli Grant	2 June 2011
Relevant agencies to present their own performance data at future meetings.	Alli Grant/All partner agencies	2 June 2011

**139. Date of Next Meeting**

139.1 The next meeting was scheduled to take place on Thursday 2 June 2011 at 2.00 p.m.

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